# COUNTY OF SACRAMENTO MCCLELLAN, CALIFORNIA

FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

YEAR ENDED JUNE 30, 2023

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# FINANCIAL SECTION



# **INDEPENDENT AUDITOR'S REPORT**

Board of Trustees Twin Rivers Unified School District McClellan, California

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Twin Rivers Unified School District (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Board of Trustees Twin Rivers Unified School District Page 2

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards; *Government Auditing Standards*, issued by the Comptroller General of the United States; and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards; Government Auditing Standards, and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Required Supplementary Information section, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial

Board of Trustees Twin Rivers Unified School District Page 3

statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information section, as listed in the Table of Contents, is presented for purposes of additional analysis and as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements directly to the underlying accounting and other records used to prepare the basic financial statements directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 16, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Gilbert CRAS

GILBERT CPAs Sacramento, California

January 16, 2024

### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

The Management's Discussion and Analysis (MD&A) is a required section of the District's annual financial report. The purpose of the MD&A is to present a discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2023. To provide a complete understanding of the District's financial performance, please read it in conjunction with the Independent Auditor's Report on page 1, notes to the basic financial statements, and the District's financial statements, which immediately follows this section.

### FINANCIAL HIGHLIGHTS

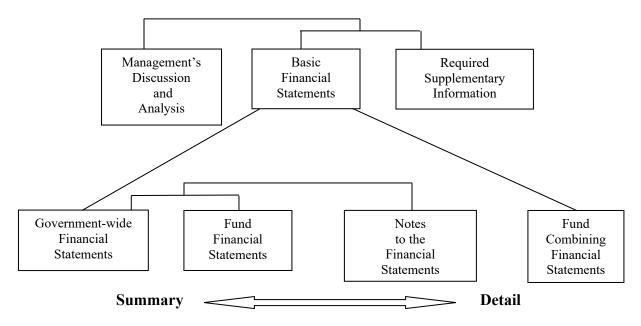
- The Assets and Deferred Outflows of Resources are greater than the Liabilities and Deferred Inflows of Resources of the District at June 30, 2023 by \$384.6 million (net position).
- The Net Pension Liability increased by \$108.3 million primarily due to lower actual earnings compared to projected earnings on pension plan investments during the measurement period of the Net Pension Liability (June 30, 2022). Refer to Note 9 for further disclosures related to the Net Pension Liability.
- General Fund governmental fund revenues and other sources exceeded expenditures and other uses by \$71.6 million, increasing the ending fund balance to \$185.5 million. The ending fund balance consists of:
  - \$3.7 million of nonspendable funds
  - \$103.7 million for restricted programs
  - \$20.7 million for Board committed funds
  - \$14.0 million for various assigned designations
  - \$43.4 million for economic uncertainties
  - \$0 for unassigned
- The Local Control Funding Formula Sources account for 58% of the District's total General Fund revenues and other sources. The percentage is less due to one-time State and Federal COVID funds.
- In 2022-23, the District expended 60% of its General Fund expenditures and other uses on certificated salaries, classified salaries and related benefits. The percentage is less due to one-time State and Federal COVID funds.
- In complying with GASB Codification Section N50.115-.121, fixed assets were valued at historical cost. The total of the District's fixed assets, land, site, buildings, and equipment, valued on an acquisition cost basis was \$944.7 million. After depreciation, the June 30, 2023 book value for fixed assets totaled \$628.9 million.

### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The financial statements are organized to provide the reader first with a look at the financial status of the entire Twin Rivers Unified School District. The statements then proceed to provide an increasingly detailed look at specific financial activities.

#### **Components of the Financial Section**



The *Government-wide Financial Statements* include the Statement of Net Position and Statement of Activities. These statements provide both short-term and long-term information about the District's overall financial position.

The *Fund Financial Statements* provide the next level of detail and include statements for each of the categories of activities: governmental, proprietary and fiduciary. Effective July 1, 2020, Twin Rivers Unified School District only has governmental funds.

The *Governmental Funds* tell how services were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements.

### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Government-wide Financial Statements**

#### Statement of Net Position and the Statement of Activities

The *Statement of Net Position* and the *Statement of Activities* report information about the District as a whole and about its activities. These statements include *all* assets, liabilities and deferred outflows and inflows of resources of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Over time, the increases or decreases in the District's net position, as reported in the Statement of Activities, is one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses indicates the District's operating results. However, the District's goal is to provide services to our students, not to generate profits as commercial entities. One must consider many other non-financial factors, such as the quality of education provided and the safety of the schools to assess the overall health of the District.

In the government-wide financial statements, the District activities are categorized as governmental activities. The governmental activities are the basic services provided by the District, such as regular and special education, general administration, transportation, facilities construction and maintenance, and long-term debt are included here, and are primarily financed by property taxes and state formula aid.

#### **Fund Financial Statements**

The *Fund Financial Statements* provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by State law. However, the District establishes other funds to control and manage money for specific purposes. The funds fall into three categories of activities; governmental, proprietary and fiduciary. The District only has funds within the governmental fund category.

**Governmental Funds** – Most of the District's activities are reported in governmental funds. The major governmental funds of the District are the General Fund, Building Fund, and the Special Reserve for Capital Outlay Projects Fund. The nonmajor governmental funds are combined and reported under the other governmental funds. Governmental funds focus on how money flows into and out of the funds and the balances that remain at the end of the year. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general governmental operations and the basic services it provides. Governmental funding information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The differences of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following each governmental fund financial statement.

#### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

#### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS

#### The School District as a Whole

The District's net position was \$384.6 million at June 30, 2023. Of this amount negative \$153.2 million was unrestricted. Investments in capital assets, net of related debt, account for \$203.8 million of the total net position. And lastly, resources subject to external restrictions accounted for \$334 million of net position.

### (Table 1) Statement of Net Position June 30, 2023 and 2022

	2023	2022
Assets		
Current and other assets	\$ 575,354,197	\$ 404,822,923
Capital assets	628,927,927	548,295,386
Total assets	1,204,282,124	953,118,309
Deferred outflow of resources related to pensions	102,114,829	80,250,535
Liabilities		
Current and other liabilities	109,824,925	102,457,664
Long-term liabilities	767,522,393	586,215,272
Total liabilities	877,347,318	688,672,936
Deferred inflow of resources related to pensions	44,474,497	144,212,716
Net Position		
Invested in capital assets, net of related debt	203,784,164	200,577,927
Restricted	334,041,369	217,284,558
Unrestricted	(153,250,395)	(217,379,293)
Total Net Position	\$ 384,575,138	\$ 200,483,192

### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

#### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONTINUED)

The results of this year's operations for the District as a whole are reported in the *Statement of Activities*. Table 2 below is a condensed version of the statement and shows revenues and expenses for the year.

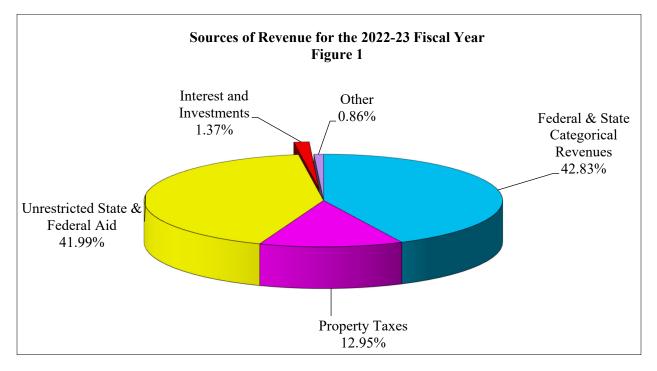
#### (Table 2) Statement of Activities For the Years Ended June 30, 2023 and 2022

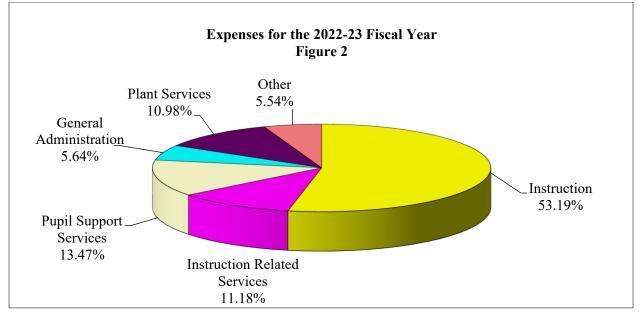
	2023		2022	
Revenues				
Program revenues	\$	294,405,320	\$	275,529,062
General revenues				
Taxes levied for general purposes		66,347,669		59,610,901
Taxes levied for other specific purpose		22,642,146		22,771,721
Federal and State Aid not restricted to specific purposes		288,659,872		258,873,206
Interest and investment earnings		9,403,655		1,192,928
Other general revenues		5,931,287		6,747,725
Total revenues	\$	687,389,949	\$	624,725,543
Expenses				
Instruction	\$	267,674,072	\$	228,475,882
Instruction Related Services		56,268,597		49,126,022
Pupil Support Services		67,815,380		73,181,441
General Administration		28,388,206		25,989,096
Plant Services		55,257,407		44,276,663
Other		27,894,340		22,972,996
Total expenses		503,298,002		444,022,100
Increase (Decrease) in Net Position		184,091,947		180,703,443
Net Position - Beginning		200,483,191		19,779,748
Net Position - Ending	\$	384,575,138	\$	200,483,191

#### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

### FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONTINUED)

As reported in the Statement of Activities, the cost of all of the District's activities this year was \$503.3 million. The amount that our local taxpayers financed for these activities through property taxes was \$88.9 million. State and Federal aid not restricted to specific purposes totaled \$288.7 million. State and Federal Categorical revenue totaled \$294.4 million, and covered 59% of the expenses of the entire District. The percentage is higher due to one-time State and Federal COVID funds.





### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

### FINANCIAL ANALYSIS OF THE FUND STATEMENTS

The Statement of Revenues, Expenditures and Changes in Fund Balances, is a report of the financial information by major funds. As the District completed this year, our governmental funds reported a combined fund balance of \$490 million. The fund balance in the General Fund (which also includes the Special Reserve for Other Postemployment Benefits Funds) is \$185.5 million, of which \$3.7 million is nonspendable funds, \$103.7 million for restricted programs, \$20.7 million for committed funds, \$14 million for various assigned designations, \$43.4 million for economic uncertainties and \$0 remaining in the unassigned fund balance.

#### **General Fund Budgetary Highlights**

The General Fund accounts are for the primary operations of the District. The District's initial budget is adopted by July 1. The District revised the budget three times; 1<sup>st</sup> Interim, 2<sup>nd</sup> Interim and a final budget revision.

- > Budget revisions to the adopted budget required after approval of the State budget.
- Budget revisions to update revenues to actual enrollment information and to update expenditures for staffing adjustments related to actual enrollments.
- Other routine budget revisions including adjustments to categorical revenues and expenditures based on final awards, and adjustments between expenditure categories for school and department budgets.

### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

By the end of the 2022-23 fiscal year, the District had invested \$944.7 million in a broad range of capital assets, including school buildings, athletic facilities, administrative buildings, site improvements, vehicles, and equipment. This is an increase of \$95.7 million over the prior year. The primary increase in capital assets is from kitchen remodels, fencing, kinder play areas, outdoor learning shade structures, HVAC, a high school baseball field, Northlake school, buildings for transitional kindergarten, busses and modernization of existing buildings.

#### Capital Assets (net of depreciation) June 30, 2023

Land	\$ 27,870,225
Site Improvement	7,945,859
Buildings	435,771,862
Machinery & Equipments	19,375,000
Work in Progress	 137,964,981
Total	\$ 628,927,927

#### MANAGEMENT DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2023

### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Long-Term Debt

At June 30, 2023, the District had \$782.4 million in long-term debt outstanding.

#### Twin Rivers Unified School District Outstanding Debt June 30, 2023

	2023	 2022
General Obligation Bonds	\$ 396,559,200	\$ 325,085,066
Capitalized Interest	36,136,812	30,530,041
Capital Lease Obligations	-	159,761
Other Post Employment Benefits	47,706,979	53,030,296
Compensated Absences	2,246,383	2,035,262
Net Pension Liability	299,805,830	 191,486,974
TOTAL	<u>\$ 782,455,204</u>	\$ 602,327,400

Two bonds for \$40 million each were sold to finance construction and modernization projects approved by the voters. One bond was refunded to reduce debt service payments for property tax owners. No capital leases were added and none remain. Net Pension Liability increased for the District's proportionate share of the State Retirement Liability.

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

- Economic uncertainty given current State budget deficit and remaining inflationary pressures.
- Some remaining one-time funded items will need to be funded by ongoing revenue or end to avoid a structural deficit in the future.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, parents, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Kate Ingersoll, Executive Director, Fiscal Services at Twin Rivers Unified School District at 5115 Dudley Blvd., McClellan, CA 95652, (916) 566-1600 ext. 31112.

### STATEMENT OF NET POSITION JUNE 30, 2023

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 443,704,964
Restricted cash and equivalents	79,153,414
Accounts receivable	48,400,326
Prepaid items	2,042,427
Inventories	2,053,066
Depreciable capital assets (net)	463,092,721
Nondepreciable capital assets	165,835,206
Total assets	1,204,282,124
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to pensions	84,021,305
Deferred outflows of resources related to OPEB	10,541,275
Deferred amount on debt refunding	7,552,249
Total deferred outflows of resources	102,114,829
LIABILITIES	
Accounts payable	74,696,497
Interest payable	9,755,570
Unearned revenue	10,440,047
Long-term liabilities, due within one year	14,932,811
Due in more than one year:	
Total OPEB liability	45,900,987
Net pension liability	299,805,830
Other long-term liabilities	421,815,576
Total liabilities	877,347,318
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to pensions	35,184,361
Deferred inflows of resources related to OPEB	9,290,136
Total deferred inflow of resources	44,474,497
NET POSITION	
Net investment in capital assets	203,784,164
Restricted for:	
Capital projects	119,765,137
Debt service	95,724,249
Educational programs	106,513,991
Other purposes (expendable)	12,037,992
Unrestricted	(153,250,395)
Total net position	<u>\$ 384,575,138</u>

The accompanying notes are an integral part of these financial statements.

### STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

			Program Revenue	es	Net (Expense) Revenue and Changes in Net Position
Functions	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities: Instruction Instruction-related services:	\$ 267,674,072	\$ 35,744	\$ 151,635,615	\$ 10,043,565	\$ (105,959,148)
Instructional supervision and administration Instructional library, media	22,374,725	42,660	13,698,489		(8,633,576)
and technology School site administration	4,290,695 29,603,177	1,190	936,634 6,218,039		(3,354,061) (23,383,948)
Pupil services: Guidance and counseling service		56 22 4	673,571		673,571
Pupil transportation Food services Other pupil services	10,663,836 24,118,517 33,033,027	56,334 230,268 52,272	3,214,639 30,699,557 32,162,097		(7,392,863) 6,811,308 (818,658)
Plant services Ancillary services	55,257,407 8,635,313	1,088,025 1,024,362	11,393,930 4,634,394		(42,775,452) (2,976,557)
Community services General administration:	11,214	847	13,730		3,363
Data processing services Other general administration Interest and other charges	5,924,623 21,969,717 15,448,319	40,608	813,110 15,386,310		(5,111,513) (6,583,407) (15,407,711)
Other outgo	4,293,360	2,939,716	7,369,614		6,015,970
Totals	\$ 503,298,002	\$ 5,512,026	\$ 278,849,729	\$ 10,043,565	(208,892,682)
	General revenue Taxes and subv				
	Taxes levied f	entions: for general purpos for debt service	es		66,347,669 21,116,918
	Federal and stat		rposes d to specific purpos	ses	1,525,228 288,659,872
	Transfers from	-			9,403,655 6,166,563
	Special/extraoro Miscellaneous r Total general	revenue			(2,103,796) <u>1,868,520</u> <u>392,984,629</u>
	-	net position			184,091,947
	Net position, beg	-			200,483,191
	Net position, end	ing			\$ 384,575,138

The accompanying notes are an integral part of these financial statements.

### BALANCE SHEETS GOVERNMENTAL FUNDS JUNE 30, 2023

	General Fund	Building Fund	Special Reserve for Capital Outlay Projects Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and equivalents Restricted cash and	\$ 234,924,537	\$ 757,785	\$ 93,398,680	\$ 114,623,962	\$ 443,704,964
cash equivalents		79,153,414			79,153,414
Accounts receivable	37,807,523	1,763	2,152,417	8,438,623	48,400,326
Due from other funds	1,482,779	26,600	29,469,071	1,837,921	32,816,371
Inventories	1,734,752			318,314	2,053,066
Prepaid items	1,833,522			51,681	1,885,203
Total assets	\$ 277,783,113	\$ 79,939,562	\$ 125,020,168	\$ 125,270,501	\$ 608,013,344
LIABILITIES					
Accounts payable	\$ 54,723,245	\$ 313,593	\$ 11,020,213	\$ 8,639,446	\$ 74,696,497
Due to other funds	27,837,505	1,389,564	26,600	3,562,702	32,816,371
Unearned revenue	9,746,395			693,652	10,440,047
Total liabilities	92,307,145	1,703,157	11,046,813	12,895,800	117,952,915
FUND BALANCES					
Nonspendable	3,673,274			369,995	4,043,269
Restricted	103,718,800	78,216,379	52,137,451	105,575,510	339,648,140
Committed	20,660,502				20,660,502
Assigned	14,003,883	20,026	61,835,904	6,429,196	82,289,009
Unassigned	43,419,509				43,419,509
Total fund balances	185,475,968	78,236,405	113,973,355	112,374,701	490,060,429
Total liabilities and					
fund balances	\$ 277,783,113	\$ 79,939,562	\$ 125,020,168	\$ 125,270,501	\$ 608,013,344

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEETS TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Total fund balance, governmental funds	\$ 490,060,429
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The historical cost of the capital assets is \$944,748,909 and the accumulated depreciation is \$315,820,982:	628,927,927
In governmental funds, debt issue costs are recognized as expenditures in the period they are incurred. In the government-wide statements, debt issue costs for prepaid debt insurance are amortized over the life of the debt. Unamortized debt insurance costs included in prepaid expense on the statement of net position are:	157,224
In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was:	(9,755,570)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities, net of unamortized premiums, discounts, are included in governmental activities in the statement of net position as follows:	
Long-term liabilities, due within one year	(14,932,811)
Long-term liabilities, due in more than one year	(45,000,097)
Total OPEB liability Net pension liability	(45,900,987) (299,805,830)
Other long-term liabilities	(421,815,576)
In governmental funds, deferred outflows and inflows of resources are not reported because they are applicable to future periods. In the statement of net position, deferred outflow and inflows of resources are reported as follows:	
Deferred outflows of resources related to pensions	84,021,305
Deferred outflows of resources related to OPEB	10,541,275
Deferred outflows of resources resulting from deferred amount on refundings	7,552,249
Deferred inflows of resources related to pension	(35,184,361)
Deferred inflows of resources related to OPEB	(9,290,136)
Total net position, governmental activities	\$ 384,575,138

The accompanying notes are an integral part of these financial statements.

### STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	General Fund	Building Fund	Special Reserve for Capital Outlay Projects Fund	Other Governmental Funds	Total Governmental Funds
REVENUES State apportionments Local sources	\$ 296,908,935 46,114,188			\$ 1,775,000	\$ 298,683,935 46,114,188
Total local control funding formula	343,023,123			1,775,000	344,798,123
Federal revenues	83,175,650			27,719,521	110,895,171
Other state revenues	149,383,007			26,519,342	175,902,349
Other local revenues	17,495,696	\$ 370,374	\$ 3,247,434	30,066,172	51,179,676
Total revenues	593,077,476	370,374	3,247,434	86,080,035	682,775,319
EXPENDITURES					
Current:					
Instruction	257,322,310			10,075,879	267,398,189
Instruction-related services:					
Supervision of instruction	19,076,282			2,869,759	21,946,041
Instructional library, media and tech	4,124,512				4,124,512
School site administration	28,998,007			677,648	29,675,655
Pupil services:					
Pupil transportation	13,023,634				13,023,634
Food services	1,756,340			22,848,018	24,604,358
Other pupil services	31,840,739			779,471	32,620,210
Ancillary services	7,707,512			1,020,877	8,728,389
Community services	11,314				11,314
General administration:					
Data processing services	5,943,416				5,943,416
Other general administration	20,893,912			1,764,307	22,658,219
Plant services	47,721,784	4,372	736,969	3,702,889	52,166,014
Debt service:					
Principal	159,762			10,850,123	11,009,885
Interest and other charges	9,879	243,065		9,644,627	9,897,571
Bond issuance costs		814,122			814,122
Capital outlay	28,437,076	1,887,035	38,170,219	28,117,166	96,611,496
Transfers to other agencies	4,293,360				4,293,360
Total expenditures	471,319,839	2,948,594	38,907,188	92,350,764	605,526,385
Excess (deficiency) of revenues over expenditures	121,757,637	(2,578,220)	(35,659,754)	(6,270,729)	77,248,934
OTHER FINANCING SOURCES (USES)					
Interfund transfers out	(52,028,019)		(170,245)	(1,737,919)	(53,936,183)
Proceeds from sale of land/buildings			1,920,000		1,920,000
Proceeds from sale of bonds		101,425,000			101,425,000
Premium on bonds issued		2,452,187		3,575,976	6,028,163
Payment to refunded bond escrow agent		(23,085,000)			(23,085,000)
Interfund transfers in	1,908,164		42,000,000	10,028,019	53,936,183
Total other financing sources (uses)	(50,119,855)	80,792,187	43,749,755	11,866,076	86,288,163
Increase in fund balances	71,637,782	78,213,967	8,090,001	5,595,347	163,537,097
Fund balances - beginning	113,838,186	22,438	105,883,354	106,779,354	326,523,332
Fund balances - ending	\$ 185,475,968	\$ 78,236,405	\$ 113,973,355	\$ 112,374,701	\$ 490,060,429

The accompanying notes are an integral part of these financial statements.

### RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Net change in fund balances - total governmental funds:	\$	163,537,097
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the statement of activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays (\$101,757,413) exceeds depreciation expense (\$17,101,077) in the period.	)	84,656,336
Repayment of the principal of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the statement of net position.		34,094,885
In governmental funds, proceeds from debt are recognized as other financing sources in the period they are received. In the government-wide statements, proceeds from debt are reported as increases in liabilities. Amounts recognized in governmental funds as proceeds from debt, net of issue premium or discount, were:		(107,295,939)
To adjust for the District's liability in total OPEB liability; and to recognize OPEB expense deferred inflows of resources relating to OPEB, and deferred outflows of resources to OPEB.		1,507,818
Gain or loss from disposal of capital assets: in governmental funds, the entire proceeds from capital assets are reported as revenue. In the statement of activities, only the resulting gain or loss is reported. The resulting gain (loss) from disposed assets was:		(4,023,795)
Changes in the liability for compensated absences and early retirement incentives are not recorded as expenditures in governmental funds because they are not expected to be liquidated with current financial resources. In the statement of activities, compensated absences are recognized as expenses when earned by employees.		(211,121)
In governmental funds, unmatured interest on long-term debt is recognized in the period when it is due. However, in the statement of activities, unmatured interest on long-term debt is accrued at year end.		(6,432,595)
In government funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period it is incurred. In the government-wide statements, the premium or discount, plus any deferred gain or loss from debt refunding, is amortized as interest over the life of the debt. Amortization of debt issue premium or discount, or deferred gain or loss from debt refunding, for the period is:		1,538,745
In government funds, pension and OPEB costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. The difference between accrual-basis pension and OPEB costs and actual employer contributions was:		16,720,516
Change in net position of governmental activities	\$	184,091,947
The accompanying notes are an integral part of these financial statements.		17

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

### 1. SIGNIFICANT ACCOUNTING POLICIES

#### A. ACCOUNTING POLICIES

Twin Rivers Unified School District (the District) was established effective July 1, 2008 through the merging of Del Paso Heights School District, Grant Joint Union High School District, North Sacramento Elementary School District and Rio Linda Union Elementary School District. The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### B. REPORTING ENTITY

The District has reviewed criteria to determine whether other entities with activities that benefit the District should be included within its financial reporting entity. The criteria include, but are not limited to, whether the entity exercises oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), the scope of public service, and a special financing relationship.

The District sponsored the following independent charter schools: California Innovative Career Academy, Community Collaborative Charter, Community Outreach Academy, Futures High School, Heritage Peak Charter School, Higher Learning Academy, Highlands Community Charter School, and Sacramento Academic and Vocational Academy. In determining its reporting entity, the District considered whether these charter schools should be included. The District determined that these charter schools do not meet the above criteria primarily because they have been established as non-profit public benefit corporations. The charter agreements specify that the District does not participate in the management or operation of these charter schools, and that the charter schools shall indemnify and hold harmless the District against all loss caused by the charter schools. In addition, Education Code Section 47604(c) specifies that a district shall not be liable for the debts or obligations of a charter school operated by a non-profit public benefit corporation.

The Board of Trustees (the Board) is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the GASB since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

### C. BASIS OF PRESENTATION

**Government-wide financial statements** – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

The government-wide statements are prepared using the economic resources measurement focus. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

**Fund financial statements** – Fund financial statements report more detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column as other governmental funds.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds include a Balance Sheet, which generally includes only current assets and current liabilities, and a Statement of Revenues, Expenditures, and Changes in Fund Balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### D. BASIS OF ACCOUNTING

Basis of accounting refers to when transactions are recorded in the financial records and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental fund financial statements use the modified accrual basis of accounting.

**Revenues – Exchange and Non-exchange Transactions** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. Under the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, "available" means collectible within the current period or within 45, 60, or 90 days after year-end, depending on the revenue source. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to state aid apportionments, the California Department of Education has defined "available" as collectible within one year.

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

Non-exchange transactions are those in which the District receives value without directly giving equal value in return, including property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted, matching requirements, under which the District must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. Receivables associated with non-exchange transactions that will not be collected within the period of availability have been offset with unavailable revenue.

**Unearned Revenue** – Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are recorded as unearned revenue.

**Expenses/Expenditures** – Under the accrual basis of accounting, expenses are recognized at the time they are incurred. However, the measurement focus of governmental fund accounting is on decreases in the net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized on governmental fund financial statements.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available for use, it is the District's policy to first apply the expenditure toward restricted fund balance and then to other, less restrictive classifications - committed amounts should be reduced first, followed by assigned amounts and then unassigned amounts.

#### E. FUND ACCOUNTING

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into major and non-major as follows:

#### Major Governmental Funds

The **General Fund** is the general operating fund of the District and accounts for all revenues and expenditures not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund. Additionally, the Special Reserve for Other Postemployment Benefits Funds has been combined with the General Fund because it does not meet the definition of a Special Revenue Fund under GASB Statement No. 54, *Fund Balance Reporting and Governmental Type Definition*.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

**Capital Projects Funds** are used to account for the acquisition or construction of all major governmental general capital facilities and other capital assets. The District maintains the following major capital projects funds:

The **Building Fund** is used to account for the acquisition and construction of major governmental capital facilities and buildings.

The **Special Reserve for Capital Outlay Projects Fund** is used to account for resources accumulated from the general fund for capital outlay purposes and any other revenue specifically for capital projects that are not restricted to a specific capital projects fund.

#### Non-Major Governmental Funds

**Special Revenue Funds** are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The District maintains the following non-major special revenue funds:

The **Adult Education Fund** is used to account for state, federal and local revenues for adult educational programs.

The **Child Development Fund** is used to account for state, federal and local revenues to operate child development programs.

The **Student Activity Fund** is used to account for the raising and expending of money to promote the general welfare, morale, and educational experience of the student body. The amounts reported represent the combined totals of all schools within the District.

The **Cafeteria Fund** is used to account for state, federal and local revenues to operate the food services program.

The **Deferred Maintenance Fund** is used to account for state revenues, and matching funds from the district, that are to be used on maintenance projects for upkeep of district facilities.

**Capital Projects Funds** are used to account for the acquisition or construction of all major governmental general capital facilities and other capital assets. The District maintains the following non-major capital projects funds:

The **County School Facilities Fund** is used to account for state apportionment provided for the construction and reconstruction of school facilities under SB50.

The **Capital Facilities Fund** is used to account for resources received from development impact fees assessed under provisions of the California Government Code.

**Debt Service Funds** are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and other debt-related costs. The District maintains the following non-major debt service fund:

The **Bond Interest and Redemption Fund** is used to account for the accumulation of resources for, and the repayment of, District bonds, interest, and other debt related costs.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### F. BUDGETS AND BUDGETARY ACCOUNTING

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds, with the exception of Debt Service Funds. A budget is not maintained for the Debt Service Fund because it is fiscally monitored by the County of Sacramento. By state law, the District's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption.

These budgets are revised by the District's governing board and District superintendent during the year to give consideration to unanticipated income and expenditures. The original and final revised budgets for the General Fund is presented as required supplementary information in these financial statements.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

### G. CASH AND EQUIVALENTS

The District considers all highly liquid investments with a maturity of three months or less at the time of purchase to be cash equivalents.

#### H. INVENTORIES AND PREPAID ITEMS

Inventories are recorded using the consumption method, in that the cost is recorded as an expenditure at the time individual inventory items are withdrawn from stores inventory for consumption. Inventories in the applicable funds consist primarily of expendable supplies held for consumption. Reported inventories are equally offset by a fund balance reserve, which indicates that these amounts are not "available for appropriation and expenditure" even though they are a component of net current assets.

The District has the option of reporting expenditures for prepaid items in governmental funds either when paid or during the benefiting period. The District has chosen to report the expenditures during the benefiting period.

#### I. CAPITAL ASSETS

Capital assets purchased or acquired, with an original cost of \$5,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 4 - 30 years depending on asset types.

#### J. LEASES

The District recognizes leases with an initial, individual value of \$750,000 or more and when the lease terms include a noncancellable period of more than one year.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

Lessee: The District recognizes a lease liability and an intangible right-to-use lease asset (lease asset) at the commencement of a lease and initially measures them at the present value of payments expected to be made during the lease term. The lease liability is reduced by the principal portion of lease payments made and the lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

Lessor: The District recognizes a lease receivable and a deferred inflow of resources at the commencement of a lease and initially measures them at the present value of payments expected to be received during the lease term. The lease receivable is reduced by the principal portion of lease payments received and the deferred inflow of resource is recognized as revenue over the life of the lease term.

The District estimates its incremental borrowing rate as the discount rate for expected lease payments or receipts and the noncancable period for its leases. Additionally, the District monitors changes in circumstances that would require a remeasurement of its leases, and will remeasure the lease liability and lease receivable if certain changes occur that are expected to significantly affect their lease liability or receivable.

Lease assets are reported with depreciable capital assets and lease liabilities are reported with longterm debt on the statement of net position. For the year ending June 30, 2023, the District held no leases that met the criteria for recognition.

#### K. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

The District recognizes subscription-based information technology arrangements (SBITA) with \$750,000 or more in future payments from agreement commencement, and when the SBITA terms include a noncancellable period of more than one year.

The District recognizes subscription liability and an intangible right-to-use subscription asset at the commencement of an agreement and initially measures them at the present value of payments expected to be made during the agreement term. The subscription liability is reduced by the principal portion of payments made and the subscription asset is amortized on a straight-line basis over the shorter of the agreement term or the useful life of the underlying asset.

The District estimates its incremental borrowing rate as the discount rate for expected payments and the noncancelable period for its SBITAs. Additionally, the District monitors changes in circumstances that would require a remeasurement of its SBITAs and will remeasure the subscription liability if certain changes occur that are expected to significantly affect their liability.

Subscription assets are reported with depreciable capital assets and subscription liabilities are reported with long-term debt on the statement of net position. For the year ending June 30, 2023, the District held no SBITAs that met the criteria for recognition.

#### L. DEFERRED OUTFLOWS/DEFERRED INFLOWS OF RESOURCES

In addition to assets and liabilities, the statement of net position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of resources that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Conversely, deferred inflows of resources represent an acquisition of resources that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

The District's deferred amount on debt refunding, resulting from the difference in the carrying value and reacquisition price of the refunded debt, is reported as deferred outflows of resources and is amortized over the shorter of the life of the refunded debt or refunding bond.

Contributions made to the District's pension and OPEB plans after the measurement date but before the fiscal year-end are recorded as a deferred outflow of resources and will reduce the net pension liability in the next fiscal year.

Additional factors involved in the calculation of the District's pension and OPEB expenses and liabilities include the differences between expected and actual experience, changes in assumptions, differences between projected and actual investment earnings, changes in proportion, and differences between the District's contributions and proportionate share of contributions. These factors are recorded as deferred outflows and inflows of resources and amortized over various periods. See Note 9 for further details related to the pension deferred outflows and inflows. See Note 10 for details related to the OPEB deferred outflows and inflows.

#### M. PENSIONS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement Plan (the CalSTRS Plan), and classified employees are members of the Schools Pool (the CalPERS Schools Pool Plan), and Police Department Dispatchers and Police Officer/School Resource Officers are members of the Safety Police Plan (the CalPERS Safety Plan), collectively referred to as the Plans. For purposes of measuring the net pension liability, pension expense, and deferred outflows/inflows of resources related to pensions, information about the fiduciary net position of the District's portions of the Plans and additions to/deductions from the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's (OPEB Plan) and additions to/deductions from OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

#### O. COMPENSATED ABSENCES

Accumulated unpaid employee vacation benefits are recognized as liabilities of the District on the government-wide financial statements. Compensated absences are generally liquidated by the General Fund.

Accumulated sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expenditure in the period taken, since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### P. FUND BALANCES

In the governmental fund financial statements fund balances are classified as follows:

**Non-spendable** – Funds that cannot be spent due to their form or funds that legally or contractually must be maintained intact. As of June 30, 2023, \$4,043,269 is considered non-spendable. See Note 8 for details.

**Restricted** – Funds that are mandated for specific purposes because the amounts are subject to externally imposed or legally enforceable constraints. As of June 30, 2023, \$339,648,180 is restricted for specific purposes. See Note 8 for details.

**Committed** – Funds set aside for specific purposes by the District's highest level of decisionmaking authority (Board of Trustees) pursuant to formal actions taken, such as a majority vote or resolution. These committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specific use through the same type of formal action taken to establish the commitment. As of June 30, 2023, \$20,660,502 is committed for specific purposes. See Note 8 for details.

Assigned – Funds that are constrained by the District's intent to use them for specific purposes, but that are neither restricted nor committed. The Board of Trustees can delegate the authority to assign amounts to be used for specific purposes to District personnel. The Board of Trustees policy reads, "Any such assignment will be presented at regular financial and budget reporting periods including the year-end unaudited actuals." As of June 30, 2023, \$82,289,009 is assigned for specific purposes. See Note 8 for details.

**Unassigned** – The residual balance of the general fund that has not been assigned to other funds and that is not restricted, committed or assigned to a specific purpose.

Consistent with the Criteria and Standards for fiscal solvency adopted by the State Board of Education, the District maintains a Reserve for Economic Uncertainties to safeguard the District's financial stability. The responsibility to operate the District to maintain financial stability resides with the elected Board of Education. The minimum recommended reserve for a District of this size is a minimum of 3% of budgeted general fund expenditures and other financing uses. The District's Board policy is to maintain a minimum unassigned fund balance, which includes a reserve for economic uncertainties, equal to at least two months of General Fund payroll expenditures (\$38,000,000) or 10% of the General Fund expenditures and other financing sources. As of June 30, 2023, the District had a Reserve for Economic Uncertainty of \$43,419,509 in the General Fund's unassigned fund balance which represents 8.9% of budgeted general fund expenditures and other financing uses.

#### Q. PROPERTY TAXES

Secured property taxes attach as an enforceable lien on property as of January 1, and are payable in two installments on November 15 and March 15. Unsecured property taxes are payable in one installment on or before August 31. The County of Sacramento bills and collects the taxes for the District. Tax revenues are recognized by the District when received.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### R. USE OF ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual amounts could differ from those estimates.

#### S. CHANGE IN ACCOUNTING PRINCIPLES

For the year ended June 30, 2023, the District implemented GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. GASB Statement No. 96 enhances relevance, consistency and reliability of the District's statements. It defines an SBITA; establishes that an SBITA results in a right-to-use subscription asset (intangible asset) and corresponding subscription liability; provides capitalization criteria for outlays other than subscription payments, including SBITA implementation costs; and requires disclosure of essential information about the arrangement. For the year ended June 30, 2023, the District had no arrangements that met the criteria for recognition.

### 2. CHARTER SCHOOLS

The District operates the Creative Connections Art Academy, Westside Preparatory Charter School and Smythe Academy of Arts and Sciences (collectively, the Charter Schools) pursuant to Education Code Section 47605. The financial activities of the Charter Schools are presented in the General Fund.

#### 3. CASH AND CASH EQUIVALENTS

The District's cash and equivalents as of June 30, 2023 are classified in the accompanying financial statements as follows:

Cash and equivalents	\$ 443,704,964
Restricted cash and equivalents	79,153,414
Total cash and equivalents	\$ 522,858,378

Cash and cash equivalents as of June 30, 2023, consist of the following:

Cash and equivalents with County Treasury	\$ 440,780,149
Cash on hand and in banks	1,821,059
Cash with fiscal agent	79,153,414
Cash awaiting deposit	998,756
Revolving cash fund	105,000
Total cash and cash equivalents	\$ 522,858,378

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### Cash in County Treasury

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Sacramento County Treasury (the Treasury). The Treasury pools these funds with those of other districts in the county and invests the cash. The share of each fund in the pooled cash account is separately accounted for and interest earned is apportioned quarterly to funds that are legally required to receive interest based on the relationship of a fund's daily balance to the total of pooled cash and investments.

Participants' equity in the investment pool is determined by the dollar amount of the participant deposits, adjusted for withdrawals and distributed income. This method differs from the fair value method used to value investments in these financial statements in that unrealized gains or losses are not distributed to pool participants.

The Treasury is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq., and is restricted by Government Code Section 53635, pursuant to Section 53601. The funds maintained by the Treasury are either secured by federal depository insurance or are collateralized.

The Treasury is restricted by Government Code Section 53635, pursuant to Section 53601, to invest in time deposits; U.S. government securities; state registered warrants, notes, or bonds; the State Treasurer's investment pool; bankers' acceptances; commercial paper; negotiable certificates of deposit; and repurchase or reverse repurchase agreements.

#### Investments Authorized by the District's Investment Policy

The table below identifies the investment types authorized for the entity by the District's investment policy. This table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds or Notes	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Bankers Acceptances	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20%	None
Medium-Term Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Mortgage Pass through Securities	5 years	20%	None
Joint Power Agreements	5 years	20%	None
County Pooled Investment Funds	Ň/A	None	None
Local Agency Investment Funds (LAIF)	N/A	None	None

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### **Derivative Investments**

The District did not directly enter into any derivative investments. Information regarding the amount invested in derivatives by the Treasury was not available.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair values to changes in market interest rates. As of June 30, 2023, the weighted average maturity of the investments contained in the treasury investment pool is approximately 267 days.

#### Credit Risks

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Treasury investment pool does not have a rating provided by a nationally recognized statistical rating organization.

#### Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Education Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits that are made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amounts deposited by the public agencies.

District deposits held with financial institutions and with fiscal agents in excess of federal depository insurance limits held in accounts collateralized by securities held by the pledging financial institution were \$1,675,318.

#### 4. ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following as of June 30, 2023:

	General Fund	Building Fund	Special Reserve for Capital Outlay Projects Fund	Other Governmental Funds	Total Funds
Federal government	\$ 17,716,301			\$ 5,726,746	\$ 23,443,047
State government	7,997,103			1,154,119	9,151,222
Other local	12,094,119	<u>\$ 1,763</u>	\$ 2,152,417	1,557,758	15,806,057
Totals	\$ 37,807,523	\$ 1,763	\$ 2,152,417	\$ 8,438,623	\$ 48,400,326
					20

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

### 5. INTERFUND TRANSACTIONS

#### Interfund Activity

Transactions between funds of the District are recorded as interfund transfers. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

#### Interfund Receivables/Payables

Individual fund interfund receivable and payable balances at June 30, 2023 were as follows:

		Interfund Receivables	Interfund Payables	
Major Governmental Funds: General	\$	1,482,779	\$	27,837,506
Building		26,600		1,389,563
Special Reserve for Capital Outlay Projects		29,469,071		26,600
Other Governmental Funds:				
Adult Education				45,467
Child Development		28,509		441,879
Cafeteria		31,130		857,806
Deferred Maintenance		1,778,282		2,217,550
Totals	\$	32,816,371	\$	32,816,371

Interfund receivables and payables are paid and cleared in the subsequent period.

#### Interfund Transfers

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Individual interfund transfers for the fiscal year ended June 30, 2023 were as follows:

Transfer from the Adult Education Fund to the General Fund to cover rent for the facilities.	\$ 300,000
Transfer from the Special Reserve for Capital Outlay Fund to the	,
General Fund to cover facility project software costs.	170,245
Transfer from the County Schools Facility Fund to the General Fund to	
cover a facility project.	1,437,919
Transfer from the General Fund to the Deferred Maintenance Fund to	
support maintenance projects.	10,000,000
Transfer from the General Fund to the Child Development Fund to help	
support the program	28,019
Transfer from the General Fund to the Special Reserve for Capital	
Outlay Fund for the construction of a school in the East Natomas area.	16,000,000
Transfer from the General Fund to the Special Reserve for Capital	
Outlay fund to support facility projects.	 26,000,000
Total	\$ 53,936,183

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

### 6. CAPITAL ASSETS

A schedule of changes in capital assets for the year ended June 30, 2023 is shown below:

	Balance June 30, 2022	Transfers	Additions	Deductions	Balance June 30, 2023
Capital assets, not being					
depreciated:					
Land	\$ 31,537,663			\$ (3,667,438)	\$ 27,870,225
Work-in-process	122,985,944	<u>\$ (61,629,974</u> )	\$ 76,609,011		137,964,981
Total capital assets, not being					
depreciated	154,523,607	(61,629,974)	76,609,011	(3,667,438)	165,835,206
Capital assets, being depreciated:					
Improvement of sites	27,393,735			(48,946)	27,344,789
Buildings	610,235,739	61,629,974	20,043,553	(3,025,768)	688,883,498
Equipment/Vehicles	57,580,567		5,104,849		62,685,416
Total capital assets, being					
depreciated	695,210,041	61,629,974	25,148,402	(3,074,714)	778,913,703
Less accumulated depreciation for	:				
Improvement of sites	(18,304,924)		(1,132,347)	38,341	(19,398,930)
Buildings	(243,563,740)		(12,227,912)	2,680,016	(253,111,636)
Equipment/Vehicles	(39,569,598)		(3,740,818)		(43,310,416)
Total accumulated depreciation	(301,438,262)		(17,101,077)	2,718,357	(315,820,982)
Total capital assets, being					
depreciated, net	393,771,779	61,629,974	8,047,325	(356,357)	463,092,721
Governmental activities capital					
assets, net	\$548,295,386	\$	\$ 84,656,336	<u>\$(4,023,795</u> )	\$ 628,927,927

Depreciation expense was charged to governmental activities as follows:

Governmental activities:	
Instruction	\$ 10,268,014
Instructional supervision and administration	932,513
Instructional library	246,178
School site administration	1,454,887
Pupil transportation	376,151
Food services	66,657
Other pupil services	1,524,427
Ancillary services	246,226
Other general administration	679,518
Data processing services	180,209
Plant services	 1,126,297
Total depreciation expense	\$ 17,101,077

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### 7. LONG-TERM LIABILITIES

### General Obligation Bonds

#### 2023 Refunding Series A

On March 28, 2023, the District issued 2023 General Obligation Refunding Bonds, Series A (2023 Refunding Series A), in the aggregate principal amount of \$21,425,000 to advance refund the remaining balance of the 2014 General Obligation Refunding Bonds (Grant) Series A. The District completed the refunding to reduce debt service payments by \$1,605,935 and to obtain an economic gain (difference between the present value of the old and new debt service payments) of \$1,469,360 in aggregate. The 2023 Refunding Series A bonds bear interest rates from 4.00% to 5.00% and are scheduled to mature through August 2029. The District defeased the 2014 Series A bonds by placing proceeds of the 2023 Refunding Series A in an irrevocable escrow account to provide for future debt service, accordingly the assets and liabilities for the defeased bonds are not included in the Statement of Net Position. As of June 30, 2023, the 2023 Refunding Series A principal balance outstanding was \$21,425,000.

#### <u>2022 Series A</u>

On February 15, 2023, the District issued 2022 General Obligation Bonds, Series A (2022 Series A), in the aggregate principal amount of \$40,000,000 to finance specific construction and modernization projects approved by the voters. The General Obligation Bonds are authorized pursuant to the election of registered voters held on November 8, 2022, and are payable from the ad valorem taxed to be levied annually upon all property subject to taxation by the District. The bonds bear interest rates from 4.00% to 5.00.% and are scheduled to mature through August 2047. As of June 30, 2023, the principal amount was \$40,000,000.

#### 2022 Elementary SFID Series A

On February 15, 2023, the District issued 2022 General Obligation Bonds, Series A (2022 Series A Elem SFID GO Bond), in the aggregate principal amount of \$40,000,000 to finance specific construction and modernization projects of the Elementary School Facilities Improvement District approved by the voters. The General Obligation Bonds are authorized pursuant to the election of registered voters held on November 8, 2022, and are payable from the ad valorem taxed to be levied annually upon all property subject to taxation by the District. The bonds bear interest rates of 5% and are scheduled to mature through August 2047. As of June 30, 2023, the principal amount was \$40,000,000.

#### 2020 Series

On April 21, 2020, the District issued the General Obligation Bonds, Election 2006, Series 2020 (2020 Series), in the aggregate principal amount of \$48,366,219 for the purpose of repaying the District's outstanding 2007 Certificates. As of June 30, 2023, the principal amount outstanding was \$48,011,219.

#### 2020 Refunding Series A

On April 21, 2020, the District also issued General Obligation Refunding Bonds, Series A (2020 Refunding Series A), in the aggregate principal amount of \$27,500,000 to currently refund a portion of the District's Grant 2008 Series. The bonds bear interest rates from 1.40% to 4.00% and are scheduled to mature through August 2037. As of June 30, 2023, the 2020 Refunding Series A principal balance outstanding was \$27,040,000.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### 2020 Refunding Series B

On May 21, 2020, the District issued 2020 General Obligation Refunding Bonds, Series B (2020 Refunding Series B), in the aggregate principal amount of \$21,680,000 to advance refund the remaining balance of the 2014 Series A. The 2020 Refunding Series B bonds bear interest rates from 0.80% to 3.00% and are scheduled to mature through August 2040. The District defeased the 2014 Series A bonds by placing proceeds of the 2020 Refunding Series B in an irrevocable escrow account to provide for future debt service, accordingly the assets and liabilities for the defeased bonds are not included in the Statement of Net Position. As of June 30, 2023, the 2020 Refunding Series B principal balance outstanding was \$20,990,000.

#### 2020 Refunding Series C

On April 21, 2020, the District also issued General Obligation Refunding Bonds, Series C (2020 Refunding Series C), in the aggregate principal amount of \$14,210,000 to currently refund the District's Refunding General Obligation Bonds, 2012 Series A. The bonds bear interest rates of 3.40% and are scheduled to mature through August 2032. As of June 30, 2023, the 2020 Refunding Series A principal balance outstanding was \$10,005,000.

#### 2016 Series

On November 16, 2016, the District issued the General Obligation Bonds, Election 2006, Series 2016 (2016 Series), in the aggregate principal amount of \$49,664,785 for the purpose of repaying a portion of the District's 2007 Certificates. As of June 30, 2023, the principal amount outstanding was \$49,664,785.

#### 2016 Refunding Series A

On November 16, 2016, the District also issued General Obligation Refunding Bonds, Series A (2016 Refunding Series A), in the aggregate principal amount of \$62,381,247 to currently and advance refund certain outstanding District bonds. The District defeased the bonds by placing proceeds of the 2016 Refunding Series A in an irrevocable escrow account to provide for future debt service, accordingly the assets and liabilities for the defeased bonds are not included in the Statement of Net Position. As of June 30, 2023, the 2016 Refunding Series A principal balance outstanding was \$49,871,247.

The 2016 Refunding Series A were issued to currently and advance refund outstanding District bonds as follows:

On March 10, 2005, Grant Joint Union High School District issued General Obligation Refunding Bonds (Grant 2005 Refunding) in the amount of \$18,793,107 to advance refund a portion of the 2002 General Obligation Bonds. The Grant 2005 Refunding are authorized pursuant to the special election of the registered voters held on March 5, 2002, and are payable from the ad valorem taxes to be levied annually upon all property subject to taxation by the District. In November 2016, \$4,110,000 of the Grant 2005 Refunding outstanding bonds were partially currently refunded with the issuance of the 2016 Refunding Series A. The remaining Grant 2005 Refunding bear interest rates from 4.94% to 5.04% and are scheduled to mature through August 2028. As of June 30, 2023, the principal amount outstanding of the Grant 2005 Refunding was \$482,608.

On June 18, 2008, Grant Joint Union High School District issued General Obligation Bonds (Grant 2008 Series) in the amount of \$33,998,991 to finance specific construction and modernization projects approved by the voters. The Grant 2008 Series were authorized pursuant to the special

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

election of the registered voters held on June 6, 2006, and are payable from the ad valorem taxes to be levied annually upon all property subject to taxation by the District. In November 2016, \$16,724,445 of the Grant 2008 Series outstanding were advance refunded with the issuance of the 2016 Refunding Series A. The remaining Grant 2008 Series bear interest rates from 4.00% to 5.94% and are scheduled to mature through February 2033. As of June 30, 2023, the principal amount outstanding of the Grant 2008 Series was \$13,263,377.

#### 2016 Refunding Series B

On November 16, 2016, the District issued the General Obligation Bonds, Series 2016 B (2016 Refunding Series B), in the aggregate principal amount of \$49,215,000 to currently and advance refund certain outstanding District bonds. The District defeased the bonds by placing proceeds of the 2016 Refunding Series B in an irrevocable escrow account to provide for future debt service, accordingly the assets and liabilities for the defeased bonds are not included in the Statement of Net Position. As of June 30, 2023, the 2016 Refunding Series B principal balance outstanding was \$37,265,000.

#### Remaining Bonds

On May 28, 2008, Grant Joint Union High School District issued General Obligation Revenue Bonds, Series 2008 (Grant 2008 Series) in the amount of \$51,404,756 to finance specific construction and modernization projects approved by the voters. The Grant 2008 Series are authorized pursuant to the special election of the registered voters held on March 5, 2002, and are payable from the ad valorem taxes to be levied annually upon all property subject to taxation by the District. In April 2020, \$12,936,429 of the Grant 2008 Series outstanding were currently refunded with the issuance of the 2020 Refunding Series A. The remaining Grant 2008 Series bonds bear interest rates from 2.80% to 6.00% and are scheduled to mature through August 2042. As of June 30, 2023, the principal amount outstanding was \$17,202,223.

On December 11, 2013, the District issued Refunding General Obligation Bonds, 2014 Series A, in the aggregate principal amount of \$39,400,000 for the purpose of refunding a portion of Grant Joint Union School District's outstanding General Obligation Bonds, Series 2006. In March 2023, \$23,085,000 of the Refunding GO Bonds, 2014 Series A outstanding were advance refunded with the issuance of the 2023 Refunding Series A. The remaining bonds bear interest rates of 5.00% and are scheduled to mature in August 2033. As of June 30, 2023, the principal amount outstanding was \$2,680,000.

The District's General Obligation Bonds are scheduled to mature as follows:

Year Ending June 30,	Principal	Interest	Total
2024	\$ 12,043,232	\$ 10,642,440	\$ 22,685,672
2025	20,404,900	12,618,439	33,023,339
2026	20,491,669	11,682,265	32,173,934
2027	12,006,251	13,242,146	25,248,397
2028	12,354,519	13,478,309	25,832,828
2029-2033	57,118,796	81,686,620	138,805,416
2034-2038	73,325,361	68,403,603	141,728,964
2039-2043	89,212,991	94,724,979	183,937,970
2044-2048	80,942,739	29,285,867	110,228,606
Totals	\$ 377,900,458	\$ 335,764,668	\$ 713,665,126

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### Finance Purchase Agreement

During the fiscal year ending June 30, 2019, the District entered into a finance purchase agreement for the purchase of technology equipment. Amortization expense related to these assets is included in depreciation expense. The remaining balance of this agreement was paid in full during 2023.

#### Early Retirement Incentive Program

Public Agency Retirement Services (PARS) made available to the District a supplementary retirement plan, a retirement incentive program supplementing STRS/PERS, and qualifying under the relevant sections of Section 403(b) of the Internal Revenue Code. The amount of the incentive is sixty percent of the eligible employee's final base salary. The incentive amount is contributed by the District into the employee's 403(b) account, in annual amounts of 12% per year, over a period of 5 years. District contributions to the former employee's 403(b) account shall not be considered creditable compensation for CalPERS and CalSTRS purposes. The remaining annual requirement related to this program of \$1,805,992 is due in 2023-2024.

#### Changes in Long-Term Liabilities

	Balance June 30, 2022	Additions	Deductions	Balance June 30, 2023	Due Within One Year
General obligation					
bonds	\$ 310,410,582	\$ 101,425,000	\$(33,935,124)	\$377,900,458	\$ 12,043,232
Accreted interest	30,530,041	5,606,771		36,136,812	
Unamortized					
premiums	14,674,484	6,028,163	(2,043,905)	18,658,742	1,083,587
Finance purchase					
agreement	159,761		(159,761)		
Compensated absences	2,035,262	211,121		2,246,383	
PARS Early					
Retirement Incentive	3,611,984		(1,805,992)	1,805,992	1,805,992
Total	\$ 361,422,114	\$113,271,055	<u>\$(37,944,782</u> )	\$ 436,748,387	\$ 14,932,811

A schedule of changes in long-term liabilities for the year ended June 30, 2023 is shown below:

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

### 8. FUND BALANCES

Fund balances, by category, at June 30, 2023 consisted of the following:

Names an dalata	General Fund	Building Fund	Special Reserve for Capital Outlay <u>Projects Fund</u>	Other Governmental Funds	Total
Nonspendable: Revolving cash fund	\$ 105,000				\$ 105,000
Stores inventory	1,734,752			\$ 318,314	2,053,066
Prepaid expenditures	1,833,522			51,681	1,855,203
Subtotal nonspendable	3,673,274			369,995	4,043,269
Restricted:					
Instruction	103,718,800				103,718,800
Child development	, ,			1,011,839	1,011,839
Cafeteria				12,037,992	12,037,992
Capital projects		\$ 78,216,379	\$ 52,137,451	67,627,686	197,981,516
Debt service				23,114,641	23,114,641
Adult education				1,783,352	1,783,352
Subtotal restricted	103,718,800	78,216,379	52,137,451	105,575,510	339,648,140
Committed for:					
HVAC	10,000,000				10,000,000
Technology	4,000,000				4,000,000
Employee recruitment	6,660,502				6,660,502
Subtotal committed	20,660,502				20,660,502
Assigned:					
Deferred maintenance				5,670,229	5,670,229
Adult education				164,736	164,736
Capital projects			61,835,904		61,835,904
Instructional materials	3,386,252				3,386,252
Associated Student Body				594,231	594,231
Site base allocation	245,393				245,393
ROC/P	328,881				328,881
Supplemental concentration					1,663,109
Postemployment benefits	6,816,283				6,816,283
Equipment and benefits	1,500,000				1,500,000
Other assignments	63,965	20,026			83,991
Subtotal assigned	14,003,883	20,026	61,835,904	6,429,196	82,289,009
Unassigned:					
Designated for economic					
uncertainty	43,419,509				43,419,509
Subtotal unassigned	43,419,509				43,419,509
Total fund balances	\$185,475,968	\$ 78,236,405	\$113,973,355	\$112,374,701	\$ 490,060,429

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### 9. RETIREMENT PLANS

#### California State Teachers' Retirement System (CalSTRS)

#### Plan Description

The District participates in the State Teachers' Retirement Plan (the CalSTRS Plan), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalSTRS. CalSTRS acts as a common investment and administrative agent for participating public entities within the State of California. CalSTRS issues a publicly available financial report that includes financial statements and required supplementary information for this plan. This report is available online at www.calstrs.com.

#### Benefits Provided

The benefits for the CalSTRS Plan are established by contract, in accordance with the provisions of the State Teachers' Retirement Law. Benefits are based on members' years of service, age, final compensation, and a benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The California Public Employees' Pension Reform Act of 2013 (PEPRA) made significant changes to the benefit structure that primarily affect members first hired to perform CalSTRS creditable activities on or after January 1, 2013. As a result of PEPRA, the CalSTRS Plan has two benefit structures: 1) CalSTRS 2% at 60 – Members first hired on or before December 31, 2012, to perform CalSTRS creditable activities, and 2) CalSTRS 2% at 62 – Members first hired on or after January 1, 2013, to perform CalSTRS creditable activities. The 2 percent, also known as the age factor, refers to the percentage of final compensation received as a retirement benefit for each year of service credit. To be eligible for 2% service retirement, members hired prior to January 1, 2013, must be at least age 62 with five years of CalSTRS-credited service, while members hired after January 1, 2013, must be at least age 62 with five years of service.

#### Contributions

Assembly Bill 1469 (AB 1469), signed into law as a part of the State of California's (the State) 2014-15 budget, increases contributions to the CalSTRS Plan from members, employers, and the State over the next seven years, effective July 1, 2014. Starting with the fiscal year 2021-22 there may be additional annual adjustments not to exceed a maximum amount of 20.25%. The District's required contribution rate or the year ended June 30, 2023, was 19.10% of annual pay. District contributions to the CalSTRS Plan were \$29,729,656 for the year ended June 30, 2023.

The State contributes a percentage of the annual earnings of all members of the CalSTRS Plan. AB 1469 increases the State's contribution attributable to the benefits in effect in 1990, but does not change the base rate of 2.017%. In accordance with AB 1469, the portion of the state appropriation under Education Code Sections 22955(b) that is in addition to the base rate has been replaced by section 22955.1(b) in order to fully fund the benefits in effect as of 1990 by 2046. The additional state contribution increased from 1.437% in 2014-15 to 6.311% in 2021-22. The increased contributions end as of fiscal year end June 30, 2046. The State contribution rate for the period ended June 30, 2022, was 11.97% of the District's 2014-15 creditable CalSTRS compensation.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### Actuarial Assumptions

The total pension liability for the CalSTRS Plan was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2021, and rolling forward the total pension liability to the measurement date of June 30, 2022. The financial reporting actuarial valuation, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions:	
Discount Rate	7.10%
Consumer Price Inflation	2.75%
Wage Growth	3.50%
Investment Rate of Return <sup>(1)</sup>	7.10%
Mortality	CalSTRS' Membership Data
Post-Retirement Benefit Increase	2% simple for DB (Annually)
	Maintain 85% purchasing power
	Level for DB
	Not applicable for DBS /CBB

<sup>(1)</sup> Net of investment expenses, but gross of administrative expenses.

#### Discount Rate

The discount rate used to measure the CalSTRS Plan's total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with law as described above under contributions. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10%) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the CalSTRS Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The bestestimate ranges were developed using capital market assumptions from CalSTRS' general investment consultant as an input to the process. The actuarial investment rate of return assumption was adopted by the board in January 2020 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS consulting actuary reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2022, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term * Expected Real Rate of Return
Public Equity	42.00%	4.80%
Fixed Income	12.00%	1.30%
Real Estate	15.00%	3.60%
Private Equity	13.00%	6.30%
Risk Mitigating Strategies	10.00%	1.80%
Inflation Sensitive	6.00%	3.30%
Cash / Liquidity	2.00%	-0.40%
Total	100.00%	

\*20-year geometric average

#### California Public Employees' Retirement System (CalPERS)

#### Plan Description

The District participates in the Schools Pool (the CalPERS Schools Pool Plan) and the Twin Rivers Unified School District Safety Police Plan (CalPERS Safety Plan), cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS, collectively referred to as the CalPERS Plans. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. CalPERS issues a publicly available financial report that includes financial statements and required supplementary information for this plan. This report is available online at www.calpers.ca.gov.

#### Benefits Provided

The benefits for the CalPERS Plans are established by contract, in accordance with the provisions of the California Public Employees' Retirement Law (PERL). The benefits are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. PEPRA made significant changes to the benefit structure that primarily affect members first hired to perform CalPERS creditable activities on or after January 1, 2013. As a result of PEPRA, the CalPERS Plan has two benefit structures: 1) CalPERS 2% at 55 – Members first hired on or before December 31, 2012, to perform CalPERS creditable activities, and 2)

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

CalPERS 2% at 62 – Members first hired on or after January 1, 2013, to perform CalPERS creditable activities. To be eligible for service retirement, members hired prior to January 1, 2013, must be at least age 50 with a minimum of five years of CalPERS-credited service, while members hired after January 1, 2013, must be at least age 52 with a minimum of five years of CalPERS-credited service. CalPERS Safety Plan also has two benefit structures as a result of PEPRA and they are 1) CalPERS 3% at 50 – Members first hired on or before December 31, 2012, to perform CalPERS creditable activities, and 2) CalPERS 2.7% at 57– Members first hired on or after January 1, 2013, to perform CalPERS creditable activities.

#### Contributions

Section 20814(c) of the PERL requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Contribution rates for the CalPERS Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The CalPERS Plan's actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District's required contribution rate for the year ended June 30, 2023, was 25.37% of annual pay for CalPERS School Pool Plan and 30.76% of annual pay for CalPERS Safety Plan. District contributions to the CalPERS Plans were \$17,682,739 for the year ended June 30, 2023.

#### Actuarial Assumptions

For the measurement period ended June 30, 2022 (the measurement date), the total pension liability was determined by rolling forward the June 30, 2021 total pension liability. The June 30, 2022 total pension liability amounts were based on the following actuarial methods and assumptions:

Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Salary Increases <sup>(1)</sup>	Varies
Investment Rate of Return	6.90%
Mortality <sup>(2)</sup>	CalPERS' Membership Data
Post-Retirement Benefit Increase <sup>(3)</sup>	Up to 2.30%

- <sup>(1)</sup> Varies by entry age and service
- <sup>(2)</sup> The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP 2020. For more details on this table, refer to the 2021 CalPERS Experience Study Report that can be found on CalPERS website.
- (3) 2.00% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.50% thereafter

#### Change in Assumptions

Effective with the June 30, 2021 valuation date (2022 measurement date), the accounting discount rate was reduced from 7.15% to 6.90%.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### Discount Rate

The discount rate used to measure the total pension liability was 6.90% and reflects the long-term expected rate of return for the Plan net of investment expenses and without reduction for administrative expenses. To determine whether the municipal bond rate should be used in the calculation of a discount rate, the amortization and smoothing periods recently adopted by the Board in 2013 were used. For the CalPERS Plan, projections of expected benefit payments and contributions at the statutorily required member and employer rates were performed to determine if the assets would run out. The tests revealed the assets would not run out for the Plan. Therefore, the long-term expected rates of return on pension plan investments were applied to all periods of projected benefit payments to determine the total pension liability for the CalPERS Plan.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class <sup>(a)</sup>	New Strategic Allocation	Real Return Years 1 – 10 <sup>(a)</sup>
Global Equity – cap-weighted	30.00%	4.45%
Global Equity non-cap-weighted	12.00%	3.84%
Private equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Leverage	(5.00%)	(0.59%)
Total	100.00%	

<sup>(a)</sup> An expected inflation of 2.30% was used for this period.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### <u>Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to</u> <u>Pensions</u>

As of June 30, 2023, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for the State's pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability:	
CalSTRS Plan	\$ 168,156,120
CalPERS Schools Pool Plan	128,255,736
CalPERS Safety Plan	3,393,974
Total District net pension liability	299,805,830
State's proportionate share of CalSTRS net pension	
liability associated with the District	84,242,358
Total	\$ 384,048,188

The District's net pension liability is measured as the proportionate share of each Plan's net pension liability. The net pension liabilities of the Plans are measured as of June 30, 2022, and calculated by reducing the total pension liability of each Plan by the respective Plan's fiduciary net position. The District's proportion of each Plan's net pension liability was based on the ratio of the District's actual employer contributions in the measurement period to the total actual employer and State contributions received by the respective Plan in the measurement period. The District's proportionate share of the net pension liability for the measurement period June 30, 2022, was 0.242%, 0.37274% and 0.049391% for the CalSTRS, CalPERS Schools Pool, and CalPERS Safety Plans, respectively, which was a decrease of 0.004%, a decrease of 0.012% and an increase of 0.0126%, respectively, from its proportion measured as of June 30, 2021 for CalSTRS, CalPERS Schools Pool and CalPERS Safety Plans, respectively.

For the measurement period ended June 30, 2022, the District recognized pension expense of \$34,503,449 and revenue of \$6,795,691 for support provided by the State. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ou	Deferred Itflows of esources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	858,045	\$ (15,836,223)
Changes in assumptions	1	8,169,165	
Changes in proportion			(10,589,720)
Change in proportionate share of contributions		1,902,229	(535,257)
Net differences between projected and actual investment			. ,
earnings of pension plan investments	1	5,679,470	(8,223,161)
District contributions subsequent to measurement date		47,412,396	 
Total	\$ 8	34,021,305	\$ (35,184,361)

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

The \$47,412,396 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows/inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	
2024	\$ 1,386,477
2025	(5,065,383)
2026	(13,230,933)
2027	21,701,102
2028	(2,354,849)
Thereafter	(1,011,866)

# <u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following presents the District's proportionate share of the net pension liability of the Plans as of the measurement date, calculated using the discount rate, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Discount Rate – <u>1% (5.90%)</u>	Current Discount Rate (6.90%)	Discount Rate +1% (7.90%)
District's proportionate share of the CalSTRS Plan's net pension liability	\$ 285,591,460	\$ 168,156,120	\$ 70,649,480
	Discount Rate – <u>1% (5.90%)</u>	Current Discount Rate (6.90%)	Discount Rate +1% (7.90%)
District's proportionate share of the CalPERS Schools Pool Plan's net pension liability	\$ 185,271,905	\$ 128,255,736	\$ 81,133,968
District's proportionate share of the CalPERS Safety Plan's net pension liability	\$ 5,557,874	\$ 3,393,974	\$ 1,625,475

#### **10. OTHER POSTEMPLOYMENT BENEFIT PLAN (OPEB)**

#### Plan Description

In addition to the pension benefits described in Note 9, the District provides other postemployment health and welfare benefits (medical, prescription drug, dental and vision) for eligible retired employees through the Self-Insured Schools of California (SISC, the Plan). As of June 30, 2023, the District had not established an irrevocable trust or designated a trustee for the payment of plan benefits. As such, there are no assets accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### **Benefits** Provided

Employees who have attained age 55 or 50 years for Twin Rivers School Police Association (TRSPA) and have completed at least 10 years of continued service (Classified, Confidential and Management, and TRSPA employees) or 15 years of full-time service (Certificated employees) with the District are eligible to retire and receive a monthly District contribution equal to 100% of the single employee cap in effect at the time of retirement. As of October 1, 2022, the monthly caps are \$670.67 for Classified (CSEA) and TRSPA, \$671.00 for Confidential, \$625.00 for Management, and \$653.00 per month for Certificated (TRUE) retirees. The cap is inclusive of any premiums for dental and vision coverage selected by the retiree. Retirees may elect dependent coverage and must self-pay any excess premium over the cap. District-paid benefits end at age 65. Retirees are subject to the following percentages applied to the District contribution, depending on their work schedule prior to retirement, and the bargaining unit or non-represented classification from which they retired:

Classified:	Less than 4 hours/day 4-5.99 hours/day 6+ hours/day	0% 50% 100%
Certificated:	Less than .50 FTE .50 FTE to <.80 FTE .80 FTE or more	0% Prorated 100%
Management/Confidential:	Less than .50 FTE .50 FTE to <.80 FTE .80 FTE or more	0% Prorated 100%

#### Employees Covered

As of the July 1, 2022 actuarial valuation, the following inactive and active employees were covered by the benefit terms under the OPEB Plan:

Inactive employees receiving benefits Inactive employees entitled to but not receiving benefits	217 0
Participating active employees	2,821
Total	3,038

#### **Total OPEB Liability**

The District's total OPEB liability of \$45,900,987 was measured as of June 30, 2022, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation dated July 1, 2022, based on the following actuarial methods and assumptions. Standard actuarial update procedures were used to project/discount from valuation to measurement dates.

Actuarial Assumptions:	
Discount Rate <sup>(1)</sup>	3.69%
Salary increases	3.00%
Medical trend rate:	6.5% for 2022, 6.00% for 2023, decreasing to
	5.5% for 2024; 5.25% for 2025-2069; 4.0% for
	2070 and later years

<sup>(1)</sup> Based on Municipal Bond 20-Year High Grade Rate Index.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

Mortality rates were based on the CalSTRS experience Analysis (2015-2018) for certificated, CalPERS Experience Study (1997-2015) for classified, and 2017 CalPERS Experience Study for safety.

Actuarial assumptions used in the July 1, 2022 valuation were based on a review of plan experience during the period July 1, 2018 to June 30, 2021.

#### Changes in Assumptions

During the measurement period ended June 30, 2022, the discount rate was increased from 1.92% to 3.69%.

#### Changes in the Total OPEB Liability

The changes in the Total OPEB liability for the OPEB Plan are as follows:

	Total OPEB Liability (TOL)
Balance at June 30, 2022 (Measurement date June 30, 2021)	\$ 49,418,312
Changes recognized for the measurement period:	
Service cost	3,928,098
Interest on TOL	997,948
Changes in benefit terms	0
Difference between expected and actual experience	(1,609,805)
Changes of assumptions	(4,080,624)
Benefit payments	(2,752,942)
Net changes	(3,517,325)
Balance at June 30, 2023 (Measurement date June 30, 2022)	\$ 45,900,987

#### Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

		Current				
	Discount Rate <u> -1% (2.69%)</u>		Discount Rate (3.69%)		Discount Rate +1% (4.69%)	
Total OPEB liability	\$	48,868,182	\$	45,900,987	\$	43,054,306

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Health Care Trend Rate -1% (5.50% decreasing to 4.25%)		Health Care Trend Rate (6.50% decreasing to 5.25%)		ן +	Iealth Care Frend Rate 1% (7.50% ecreasing to 6.25%)
Total OPEB liability	\$	41,824,398	\$	45,900,987	\$	50,624,965

OPEB Expense and Deferred Outflows/Inflows Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$5,870,669.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources		
OPEB contributions subsequent to measurement date Difference between expected and actual experience Changes of assumptions	\$	1,743,641 3,456,448 5,341,186	\$	(5,454,610) (3,835,526)		
Total	\$	10,541,275	\$	(9,290,136)		

The \$1,743,641 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2022 measurement date will be recognized as a reduction of the total OPEB liability during the fiscal year ending June 30, 2024. Other amounts reported as deferred inflows(outflows) of resources related to OPEB will be recognized as follows:

Year Ended June 30	
2024	\$ (99,889)
2025	(99,889)
2026	(99,889)
2027	(367,113)
2028	(796,139)
Thereafter	1,955,421

#### 11. JOINT VENTURES (Joint Powers Agreements)

The District participates in two joint ventures under a joint powers agreement (JPA) with the Schools Insurance Authority (SIA) and School Project for Utility Rate Reduction (SPURR). The relationship between the District and the JPAs is such that the JPAs are not component units of the District for financial reporting purposes.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

SIA arranges for and provide workers' compensation, property and liability insurance coverage for its members. The JPA is governed by a board consisting of a representative from each member district. The board controls the operations of the JPA, including selection of management and approval of operating budgets, independent of any influence by the member districts beyond their representation on the board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionate to their participation in the JPA.

SPURR provides natural gas, electricity procurement and energy expense management and conservation to its member districts. The District is a member with a large number of other districts in the State of California. SPURR is governed by a board consisting of representatives from various member districts. The governing board has decision-making authority, which includes the power to designate management and the ability to significantly influence operations.

**...** 

Condensed unaudited financial information of SIA is as follows:

	SIA June 30, 2023
Total Assets Total Deferred Outflows of Resources Total Liabilities Total Deferred Inflows of Resources	\$ 223,071,864 4,747,151 (106,527,925) (1,649,206)
Total Net Position	\$ 119,641,884
Total Revenues Total Expenses	\$ 86,358,823 (89,950,683)
Decrease in Net Position	<u>\$ (3,591,860)</u>

Condensed unaudited financial information of SPURR is as follows:

	SPURR June 30, 2022					
Total Assets Total Liabilities	\$ 20,724,000 (15,094,000)					
Total Net Position	\$ 5,630,000					
Total Revenues Total Expenses	\$ 64,718,000 (65,821,000)					
Decrease in Net Position	<u>\$ (1,103,000)</u>					

Complete separate financial statements for the JPAs may be obtained from the District, 5115 Dudley Blvd, McClellan, CA, 95652.

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

#### 12. COMMITMENTS AND CONTINGENCIES

#### State and Federal Allowances, Awards, and Grants

The District has received federal and state funds for specific purposes that are subject to review or audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements would not be material.

#### **Litigation**

Various claims and litigation involving the District are currently outstanding. However, based on consultation with legal counsel, management believes that the ultimate resolution of these matters will not have a material adverse effect on the District's financial position or results of operations.

# **REQUIRED SUPPLEMENTARY INFORMATION**

### BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED JUNE 30, 2023

	Budgeted	Amounts	Actual <u>Amounts</u> GAAP	Variance with Final Budget Favorable			
	Original	Final	Basis	(Unfavorable)			
REVENUES			Dusis	(emilitation)			
State apportionments	\$ 269,529,394	\$ 297,889,585	\$ 296,908,935	\$ (980,650)			
Local sources	42,707,065	45,954,811	46,114,188	159,377			
Total local control funding	<u>.</u>		<u>.</u>				
formula	312,236,459	343,844,396	343,023,123	(821,273)			
Federal revenues	113,497,659	134,630,879	83,175,650	(51,455,229)			
Other state revenues	85,509,906	162,325,156	149,383,007	(12,942,149)			
Other local revenues	4,917,913	16,268,091	17,495,696	1,227,605			
Total revenues	516,161,937	657,068,522	593,077,476	(63,991,046)			
EXPENDITURES							
Certificated personnel salaries	151,511,354	166,543,040	158,773,972	7,769,068			
Classified personnel salaries	55,788,807	59,160,101	58,561,064	599,037			
Employee benefits	95,459,700	101,305,485	92,616,552	8,688,933			
Books and supplies	38,666,806	68,079,451	33,964,259	34,115,192			
Services and other operating							
expenditures	84,778,782	156,104,442	91,117,827	64,986,615			
Capital outlay	50,717,875	45,547,642	33,462,456	12,085,186			
Other outgo	5,911,716	4,723,042	4,293,358	429,684			
Allocation of indirect costs	(1,531,035)	(1,588,059)	(1,639,289)	51,230			
Debt service	172,162	172,162	169,640	2,522			
Total expenditures	481,476,167	600,047,306	471,319,839	128,727,467			
Excess (shortfall) of revenues over							
expenditures	34,685,770	57,021,216	121,757,637	64,736,421			
OTHER FINANCING USES							
Interfund transfers in	300,000	1,908,164	1,908,164				
Interfund transfers out	(25,000,000)	(52,028,019)	(52,028,019)				
Total other financing uses	(24,700,000)	(50,119,855)	(50,119,855)				
Net increase in fund balance	9,985,770	6,901,361	71,637,782	64,736,421			
Fund balance – beginning	113,838,186	113,838,186	113,838,186				
Fund balance – ending	<u>\$ 123,823,956</u>	<u>\$ 120,739,547</u>	<u>\$ 185,475,968</u>	\$ 64,736,421			

#### SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

	Fiscal Year													
	2023						2020 Measurement date 2019		2019 Measurement date 2018			2018		
	Measurement											asurement ate 2017		
TOTAL OPEB LIABILITY				·										
Service cost	\$	3,928,098	\$	3,278,038	\$	2,803,454	\$	2,174,715	\$	2,221,807	\$	1,981,795		
Interest		997,948		1,177,486		1,107,234		1,116,752		1,239,533		1,213,149		
Changes in benefit terms						4,774								
Differences between expected														
and actual experience		(1,609,805)				8,679,427				(9,434,778)				
Changes of assumptions		(4,080,624)		1,740,253		2,686,924		1,090,540		(423,162)				
Benefit payments		(2,752,942)		(3,101,413)		(3,035,187)		(2,288,042)		(2,424,809)		(2,280,288)		
NET CHANGE IN TOTAL OPEB LIABILITY		(3,517,325)		3,094,364		12,246,626		2,093,965		(8,821,409)		914,656		
TOTAL OPEB LIABILITY, Beginning		49,418,312		46,323,948		34,077,322		31,983,357		40,804,766		39,890,110		
TOTAL OPEB LIABILITY, Ending	\$	45,900,987	\$	49,418,312	\$	46,323,948	\$	34,077,322	\$	31,983,357	\$	40,804,766		
Covered-employee payroll	\$	191,891,500	\$ 1	86,090,585	<b>\$</b> ]	184,782,062	\$	188,197,401	\$	185,536,979	\$ 1	72,948,518		
District's total OPEB liability as a percentage of covered-employee payroll		23.92%		26.56%		25.07%		18.11%		17.24%		23.59%		

#### Notes to Schedule:

There were no changes to benefit terms or assumptions during the measurement period ending June 30, 2017 and 2019. For the measurement period ended June 30, 2018, the healthcare cost trend rate assumption changed from 5% to 6% for 2018, 5.9% for 2019, 5.8% for 2020, and will continue decreasing by 0.10% each year until ultimately 5% for 2028 and later years. For the measurement period ending June 30, 2020, the healthcare cost trend rate assumption changed from 5.8% to 6.0% for 2020, decreasing to 5.20% for 2024-2069 and to a rate of 4.00% for 2070 and later years. For the measurement period ending June 30, 2023, 5.2% for 2024-2069 and to a rate of 4.00% for 2021, decreasing to 5.4% for 2023, 5.2% for 2024-2069 and to a rate of 4.00% for 2024, decreasing to 5.20% for 2022, the healthcare cost trend rate assumption changed from 5.8% to 6.5% for 2022, 6.00 for 2023, decreasing to 5.5% for 2024, decreasing to 5.25% for 2025-2069, and to 4.0% for 2070 and later years. Additionally, interest rate assumption changed from 3.13% to 2.45% for the measurement period ending June 30, 2021, and changed from 1.92% to 3.69% for measurement period ending June 30, 2022.

#### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

CalSTRS Plan												
	Fiscal Year											
	2023	2022	2021	2020 2019 2018 2017			2017	2016	2015			
	Measurement date 2022	Measurement date 2021	Measurement date 2020	Measurement date 2019	Measurement date 2018	Measurement date 2017	Measurement date 2016	Measurement date 2015	Measurement date 2014			
District's proportion of the net pension liability	0.242%	0.246%	0.248%	0.246%	0.271%	0.242%	0.249%	0.255%	0.251%			
District's proportionate share of the net pension liability	\$168,156,120	\$111,949,680	\$ 240,334,320	\$ 222,177,360	\$ 249,067,970	\$ 223,801,600	\$ 201,393,690	\$ 171,676,200	\$ 146,676,870			
State's proportionate share of the net pension liability associated with the District	84,252,358	56,408,531	123,946,819	121,171,620	142,847,282	132,582,821	114,753,366	90,751,924	88,435,333			
Total	\$ 252,408,478	<u>\$ 168,358,211</u>	\$ 364,281,139	\$ 343,348,980	<u>\$ 391,915,252</u>	\$ 356,384,421	\$ 316,147,056	<u>\$ 262,428,124</u>	\$ 235,112,203			
District's covered-employee payroll	\$143,143,031	\$136,692,838	\$ 134,939,817	\$ 139,440,079	\$ 143,721,330	\$ 129,012,069	\$ 124,614,804	\$ 120,962,849	\$ 64,892,648			
District's proportionate share of the net pension liability as a percentag of its covered-employee payroll		82%	178%	159%	173%	173%	162%	142%	226%			
Plan fiduciary net position as a percentage of the total pension liability	81%	87%	72%	73%	71%	69%	70%	74%	77%			

#### Notes to Schedule:

Change of benefit terms - For the measurement date ended June 30, 2022, 2021, 2020, 2019, 2018, 2017, 2016, 2015 and 2014, there were no changes to the benefit terms.

Changes in assumptions – For the measurement date ended June 30, 2022, 2021, 2020, 2019, 2018, 2016, 2015 and 2014, there were no changes in assumptions. For the measurement date ended June 30, 2017, the consumer price inflation changed from 3.00% to 2.75%, investment rate of return changed from 7.60% to 7.10% and wage growth changed from 3.75% to 3.50%.

#### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

			Call	PERS Schools Pool	Plan				
					Fiscal Year				
	2023	2022	2021	2020	2019	2018	2017	2016	2015
	Measurement date 2022	Measurement date 2021	Measurement date 2020	Measurement date 2019	Measurement date 2018	Measurement date 2017	Measurement date 2016	Measurement date 2015	Measurement date 2014
District's proportion of the net pension liability	0.3727%	0.3848%	0.3579%	0.4010%	0.4080%	0.3967%	0.3810%	0.4160%	0.4380%
District's proportionate share of the net pension liability	\$128,255,736	\$78,245,064	\$ 115,334,614	\$ 116,869,031	\$ 108,788,311	\$ 94,707,535	\$ 75,208,236	\$ 61,259,850	\$ 49,712,312
District's covered-employee payroll	\$57,734,828	\$54,736,241	\$ 54,183,680	\$ 55,676,135	\$ 53,998,708	\$ 50,438,371	\$ 45,649,296	\$ 43,294,482	\$ 40,994,736
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	222%	143%	213%	210%	201%	188%	165%	141%	121%
Plan fiduciary net position as a percentage of the total pension liability	70%	81%	70%	70%	71%	72%	74%	79%	83%

#### Notes to Schedule:

Change of benefit terms - For the measurement date ended June 30, 2022, 2021, 2020, 2019, 2018, 2017, 2016, 2015 and 2014, there were no changes to the benefit terms.

**Changes in assumptions** – For the measurement date ended June 30, 2015, the discount rate changed from 7.50% (net of administrative expenses in 2014) to 7.65% to correct an adjustment which previously reduced the discount rate for administrative expenses. For the measurement date ended June 30, 2017, the discount rate changed from 7.65% to 7.15%. For the measurement date, ended June 30, 2022, the discount rate changed from 7.15% to 6.90%. For the measurement date ended June 30, 2018, the demographic assumptions and inflation rates were changed. The inflation rate was lowered from 2.75% to 2.50%. For the measurement dates ended June 30, 2014, there were no changes in assumptions.

#### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

					(	CalP	ERS Safety Pl	an								
	 Fiscal Year															
	 2023		2022		2021		2020		2019		2018		2017	 2016		2015
	easurement date 2022		easurement date 2021		easurement date 2020		easurement date 2019		easurement date 2018		easurement date 2017		easurement date 2016	easurement date 2015		easurement date 2014
District's proportion of the net pension liability	 0.0494%		0.0368%		0.0437%		3.5621%		0.0362%		0.0357%		0.0350%	 0.0340%		0.0340%
District's proportionate share of the net pension liability	\$ 3,393,974	\$	1,292,230	\$	2,908,864	\$	1,426,451	\$	1,363,827	\$	1,408,504	\$	1,216,078	\$ 1,416,484	\$	1,284,778
District's covered-employee payroll	\$ 1,360,474	\$	1,396,770	\$	1,273,522	\$	1,399,274	\$	1,703,536	\$	1,579,574	\$	1,088,565	\$ 1,491,812	\$	1,269,717
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	249%		93%		228%		102%		80%		89%		112%	95%		101%
Plan fiduciary net position as a percentage of the total pension liability	77%		88%		75%		75%		75%		73%		74%	78%		83%

#### Notes to Schedule:

Change of benefit terms – For the measurement date ended June 30, 2022, 2021, 2020, 2019, 2018, 2017, 2016, 2015 and 2014, there were no changes to the benefit terms.

**Changes in assumptions** – For the measurement date ended June 30, 2015, the discount rate changed from 7.50% (net of administrative expenses in 2014) to 7.65% to correct an adjustment which previously reduced the discount rate for administrative expenses. For the measurement date ended June 30, 2017, the discount rate changed from 7.65% to 7.15%. For the measurement date ended June 30, 2022, the accounting discount rate was reduced from 7.15% to 6.90%. For the measurement dates ended June 30, 2021, 2020, 2019, 2018, 2016 and 2014, there were no changes in assumptions.

#### SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

				CalSTRS Plan					
					Fiscal Year				
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution (actuarially determined)	\$ 29,729,656	\$ 23,913,394	\$ 21,903,108	\$ 23,090,214	\$ 22,601,034	\$ 20,512,972	\$ 16,221,029	\$ 13,356,804	\$ 10,743,604
Contributions in relation to the contractually required contributions	(29,729,656)	(23,913,394)	(21,903,108)	(23,090,214)	(22,601,034)	(20,512,972)	(16,221,029)	(13,356,804)	(10,743,604)
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$
District's covered-employee payroll	\$ 155,979,446	\$ 143,143,031	\$ 136,692,838	\$ 134,939,817	\$ 139,440,079	\$143,721,330	\$129,012,069	\$124,614,804	\$120,962,849
Contributions as a percentage of covered-employee payroll	19%	17%	16%	17%	16%	14%	13%	11%	9%

#### SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

			Call	PERS Schools Pool	l Plan									
		Fiscal Year												
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>					
Contractually required contribution (actuarially determined)	\$ 17,282,465	\$ 13,802,643	\$ 11,979,268	\$ 11,175,461	\$ 8,593,713	\$ 8,464,628	\$ 6,969,080	\$ 5,288,779	\$ 5,332,475					
Contributions in relation to the contractually required contributions	(17,282,465)	(13,802,643)	(11,979,268)	(11,175,461)	(8,593,713)	(8,464,628)	(6,969,080)	(5,288,779)	(5,332,475)					
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$					
District's covered-employee payroll	\$ 65,579,621	\$ 57,734,828	\$ 54,736,241	\$ 54,183,680	\$ 55,676,135	\$ 53,998,708	\$ 50,438,371	\$ 45,649,296	\$ 43,294,482					
Contributions as a percentage of covered-employee payroll	26%	24%	22%	21%	15%	16%	14%	12%	12%					

#### SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS YEAR ENDED JUNE 30, 2023 LAST 10 YEARS\*

					C	CalPH	ERS Safety Pl	an							
		Fiscal Year													
	<u>2023</u>		<u>2022</u>		<u>2021</u>		<u>2020</u>		<u>2019</u>		<u>2018</u>		<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution (actuarially determined)	\$ 400,274	\$	345,324	\$	352,232	\$	319,407	\$	349,751	\$	414,137	\$	548,586	\$ 569,178	\$ 638,535
Contributions in relation to the contractually required contributions	 (400,274)		(345,324)		(352,232)		(319,407)		(349,751)		(414,137)		(548,586)	 (569,178)	 (638,535)
Contribution deficiency (excess)	\$ 	\$		\$		\$		\$		\$		\$		\$ 	\$ 
District's covered-employee payroll	\$ 1,604,246	\$	1,360,474	\$	1,396,770	\$	1,273,522	\$	1,399,274	\$	1,703,536	\$	1,579,574	\$ 1,612,209	\$ 1,491,812
Contributions as a percentage of covered-employee payroll	25%		25%		25%		25%		25%		24%		35%	35%	43%

# ADDITIONAL INFORMATION SECTION

#### BALANCE SHEETS ALL NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	Adult Education Fund	Student Activity Fund	Child Development Fund	Cafeteria Fund	Deferred Maintenance Fund	County School Facilities Fund	Capital Facilities Fund	Bond Interest and Redemption Fund	Total Non- Major Funds
ASSETS:									
Cash and equivalents Restricted cash and equivalents	\$ 1,335,173	\$ 594,231	\$ 2,252,529	\$ 8,270,333	\$ 9,209,016	\$ 22,442,335	\$ 47,619,998	\$ 22,900,347	\$ 114,623,962
Accounts receivable	757,819		842,201	4,822,424	178,008	587,224	1,026,240	224,707	8,438,623
Due from other funds			28,509	31,130	1,778,282				1,837,921
Inventories				318,314					318,314
Prepaid items	16,405		35,276						51,681
Total assets	\$ 2,109,397	\$ 594,231	\$ 3,158,515	\$ 13,442,201	<u>\$ 11,165,306</u>	\$ 23,029,559	\$ 48,646,238	\$ 23,125,054	<u>\$ 125,270,501</u>
LIABILITIES:									
Accounts payable	\$ 99,437		\$ 986,282	\$ 228,089	\$ 3,277,527	\$ 1,389,449	\$ 2,658,662		\$ 8,639,446
Due to other funds	45,467		441,879	857,806	2,217,550				3,562,702
Unearned revenue			683,239			. <u> </u>		\$ 10,413	693,652
Total liabilities	144,904		2,111,400	1,085,895	5,495,077	1,389,449	2,658,662	10,413	12,895,800
FUND BALANCES:									
Nonspendable	16,405		35,276	318,314					369,995
Restricted	1,783,352		1,011,839	12,037,992		21,640,110	45,987,576	23,114,641	105,575,510
Assigned	164,736	\$ 594,231			5,670,229				6,429,196
Total fund balances	1,964,493	594,231	1,047,115	12,356,306	5,670,229	21,640,110	45,987,576	23,114,641	112,374,701
Total liabilities and fund									
balances	\$ 2,109,397	\$ 594,231	\$ 3,158,515	\$ 13,442,201	\$ 11,165,306	\$ 23,029,559	\$ 48,646,238	\$ 23,125,054	\$ 125,270,501

#### STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	Adult Education Fund	Student Activity Fund	Child Development Fund	Cafeteria Fund	Deferred Maintenance Fund	County School Facilities Fund	Capital Facilities Fund	Bond Interest and Redemption Fund	Total Non-Major Funds
<b>REVENUES:</b>									
State apportionment					\$ 1,775,000				\$ 1,775,000
Federal revenues	\$ 908,875		\$ 3,500,731	\$ 23,309,915					27,719,521
Other state revenues	3,548,521		7,660,186	4,326,687		\$ 9,177,344		\$ 1,806,604	26,519,342
Other local revenues	44,230	\$ 1,101,111	435,866	410,900	249,466	866,221	\$ 7,274,728	19,683,650	30,066,172
Total revenues	4,501,626	1,101,111	11,596,783	28,047,502	2,024,466	10,043,565	7,274,728	21,490,254	86,080,035
EXPENDITURES:									
Current:									
Instruction	1,946,205		8,129,674						10,075,879
Instruction-related services:									
Supervision of instruction	1,346,534		1,523,225						2,869,759
School site administration	328,366		349,282						677,648
Pupil services:									
Food services				22,848,018					22,848,018
Other pupil services	232,987		546,484						779,471
Ancillary services		1,020,877							1,020,877
General administration:									
Other general administration	175,366		778,447	685,476			125,018		1,764,307
Plant services	187,177		320,584	195,769	2,999,359				3,702,889
Debt service:									
Principal								10,850,123	10,850,123
Interest and other charges								9,644,627	9,644,627
Capital outlay			20,781	418,284	12,864,582	9,172,214	5,641,305		28,117,166
Total expenditures	4,216,635	1,020,877	11,668,477	24,147,547	15,863,941	9,172,214	5,766,323	20,494,750	92,350,764
Excess (deficiency) of revenues									
over expenditures	284,991	80,234	(71,694)	3,899,955	(13,839,475)	871,351	1,508,405	995,504	(6,270,729)
OTHER FINANCING SOURCES (USES):									
Interfund transfers out	(300,000)					(1,437,919)			(1,737,919)
Premium on bonds issued								3,575,976	3,575,976
Interfund transfers in			28,019		10,000,000				10,028,019
Total other financing sources									
and (uses)	(300,000)		28,019		10,000,000	(1,437,919)		3,575,976	11,866,076
Increase (decrease) in	······								
fund balances	(15,009)	80,234	(43,675)	3,899,955	(3,839,475)	(566,568)	1,508,405	4,571,480	5,595,347
			× · · /			( · · /			
Fund balances - beginning	1,979,502	513,997	1,090,790	8,456,351	9,509,704	22,206,678	44,479,171	18,543,161	106,779,354
Fund balances - ending	\$ 1,964,493	\$ 594,231	\$ 1,047,115	\$ 12,356,306	\$ 5,670,229	\$ 21,640,110	\$ 45,987,576	\$ 23,114,641	\$ 112,374,701

SUPPLEMENTARY INFORMATION SECTION

#### ORGANIZATION JUNE 30, 2023

Twin Rivers Unified School District was established on July 1, 2008 from the unification of four prior districts. Twin Rivers Unified School District is located primarily in Sacramento County and partially in Placer County. There were no changes in the boundaries of the District during the current year. The District is currently operating four high schools, five middle schools and twenty-seven elementary schools. The District also operates two alternative high schools, a special education center, an independent learning center, adult education center, preschools and three dependent charter schools.

#### **GOVERNING BOARD**

#### Name

Ms. Michelle Rivas Mr. Michael Baker Ms. Christine Jefferson Ms. Linda Fowler J.D. Mr. Basim Elkarra Ms. Rebecca Sandoval Ms. Stacey Bastian

#### Office

President Vice President Clerk Trustee Trustee Trustee Trustee Trustee

#### **Term Expires**

June 30, 2026 June 30, 2024 June 30, 2024 June 30, 2024 June 30, 2024 June 30, 2026 June 30, 2026

#### **ADMINISTRATION**

Dr. Steven Martinez Superintendent

Gina Carreon, J.D. Chief Human Resources Official

> Ryan DiGiulio Chief Business Official

Dr. Lori Grace Associate Superintendent School Leadership

> Kate Ingersoll Executive Director Fiscal Services

### SCHEDULE OF AVERAGE DAILY ATTENDANCE YEAR ENDED JUNE 30, 2023

# **DISTRICT**

	Second Period Report	Annual Report
Elementary:		
Grades TK/Kindergarten through Grade 3	6,527	6,567
Grades 4 through 6	4,972	4,975
Grades 7 and 8	2,456	2,453
Special Education	23	30
Extended Year ADA	8	8
Elementary Totals	13,986	14,033
High School:		
Grades 9 through 12, Regular Classes	5,777	5,704
Special Education	22	27
Extended Year ADA	4	4
High School Totals	5,803	5,735
ADA Totals	19,789	19,768

#### SCHEDULE OF AVERAGE DAILY ATTENDANCE YEAR ENDED JUNE 30, 2023

### CHARTER SCHOOLS - CLASSROOM BASED

	Second Peri	od Report	Annual I	Report
Creative Connections Arts Academy	Classroom Based	Total	Classroom Based	Total
Elementary: Grades TK/Kindergarten through Grade 3 Grades 4 through 6	179 154	179 155	179 153	179 154
Grades 7 and 8	115	115	114	114
Elementary Totals	448	449	446	447
High School: Grades 9 through 12, Regular Classes	190	191	189	190
High School Total	190	191	189	190
ADA Totals	638	640	635	637
Smythe Academy of Arts and Sciences Elementary:				
Grades TK/Kindergarten through Grade 3	351	352	356	356
Grades 4 through 6 Grades 7 and 8	250 397	251 397	251 392	252 392
Elementary Totals	998	1,000	999	1,000
ADA Totals	998	1,000	999	1,000
Westside Preparatory Charter School				
Elementary: Grades 7 and 8	363	364	361	362
Elementary Totals	363	364	361	362
ADA Totals	363	364	361	362
ADA Totals - Charter Schools				
Elementary: Grades TK/Kindergarten through Grade 3 Grades 4 through 6	530 404	531 406	535 404	535 406
Grades 7 and 8	875	876	867	869
Elementary Totals	1,809	1,813	1,806	1,810
High School: Grades 9 through 12, Regular Classes	190	191	189	190
High School Total	190	191	189	190
ADA Totals	1,999	2,004	1,995	2,000
		<u> </u>		

#### SCHEDULE OF CHARTER SCHOOLS YEAR ENDED JUNE 30, 2023

Charter School	Charter School <u>Number</u>	Date Established	Included/Not Included
Twin Rivers Unified School District operates	three Charter Sc	hools as follows	:
Creative Connections Arts Academy	0686	8/22/05	Included in General Fund
Smythe Academy of Arts & Sciences	0796	8/28/06	Included in General Fund
Westside Preparatory Charter School	0073	7/31/95	Included in General Fund
Twin Rivers Unified School District also spor	nsors eight Indep	endent Charter S	Schools as follows:
California Innovative Career Academy	2072	8/12/19	Separate Audit Report
Community Collaborative Charter	0699	8/23/05	Separate Audit Report
Community Outreach Academy	0561	9/25/03	Separate Audit Report
Futures High School	0560	8/24/04	Separate Audit Report
Heritage Peak Charter School	0687	8/15/05	Separate Audit Report
Higher Learning Academy	0862	8/20/07	Separate Audit Report

1674

0878

7/01/14

8/20/07

Separate Audit Report

Separate Audit Report

Highlands Community Charter School

Sacramento Academic and Vocational Academy

### SCHEDULE OF INSTRUCTIONAL TIME YEAR ENDED JUNE 30, 2023

Grade Level	Required Minutes	2022-23 Minutes Offered	Number of Instructional days Offered	Status
DISTRICT (all except Fairbanks Elementar	y and Sierra View E	Elementary)		
Kindergarten	36,000	55,396	180	In Compliance
Grade 1	50,400	55,396	180	In Compliance
Grade 2	50,400	55,396	180	In Compliance
Grade 3	50,400	55,396	180	In Compliance
Grade 4	54,000	55,396	180	In Compliance
Grade 5	54,000	55,396	180	In Compliance
Grade 6	54,000	55,396	180	In Compliance
Grade 7	54,000	61,095	180	In Compliance
Grade 8	54,000	61,095	180	In Compliance
Grade 9	64,800	66,345	180	In Compliance
Grade 10	64,800	66,345	180	In Compliance
Grade 11	64,800	66,345	180	In Compliance
Grade 12	64,800	66,345	180	In Compliance

<u>Grade Level</u> FAIRBANKS	Required <u>Minutes</u> SELEMEN	2022-23 Minutes Offered TARY AN	Number of Instructional days Offered D SIERRA VII	Minutes Credited by the School Closure <u>Certification*</u> EW ELEMENT	Number of Days Covered by the School Closure <u>Certification*</u> ARY	Total Minutes Offered, Including Certification	Total Number of Instructional days Offered, Including <u>Certification</u>	Status
Kindergarten	36,000	55,064	179	332	1	55,396	180	In Compliance
Grade 1	50,400	55,064	179	332	1	55,396	180	In Compliance
Grade 2	50,400	55,064	179	332	1	55,396	180	In Compliance
Grade 3	50,400	55,064	179	332	1	55,396	180	In Compliance
Grade 4	54,000	55,064	179	332	1	55,396	180	In Compliance
Grade 5	54,000	55,064	179	332	1	55,396	180	In Compliance
Grade 6	54,000	55,064	179	332	1	55,396	180	In Compliance

\*Minutes and days reported as per approved Form 13-A.

### SCHEDULE OF INSTRUCTIONAL TIME YEAR ENDED JUNE 30, 2023

Grade Level	Required Minutes	2022-23 Minutes Offered	Number of Instructional days Offered	Status				
CREATIVE CONNECTIONS ARTS ACADEMY - CLASSROOM BASED								
Kindergarten	36,000	55,396	180	In Compliance				
Grade 1	50,400	55,396	180	In Compliance				
Grade 2	50,400	55,396	180	In Compliance				
Grade 3	50,400	55,396	180	In Compliance				
Grade 4	54,000	55,396	180	In Compliance				
Grade 5	54,000	55,396	180	In Compliance				
Grade 6	54,000	55,396	180	In Compliance				
Grade 7	54,000	61,095	180	In Compliance				
Grade 8	54,000	61,095	180	In Compliance				
Grade 9	64,800	66,345	180	In Compliance				
Grade 10	64,800	66,345	180	In Compliance				
Grade 11	64,800	66,345	180	In Compliance				
Grade 12	64,800	66,345	180	In Compliance				
SMYTHE ACADEMY OF ARTS AND SCIENCES - CLASSROOM BASED								
Kindergarten	36,000	55,396	180	In Compliance				
Grade 1	50,400	55,396	180	In Compliance				
Grade 2	50,400	55,396	180	In Compliance				
Grade 3	50,400	55,396	180	In Compliance				
Grade 4	54,000	55,396	180	In Compliance				
Grade 5	54,000	55,396	180	In Compliance				
Grade 6	54,000	55,396	180	In Compliance				
Grade 7	54,000	61,095	180	In Compliance				
Grade 8	54,000	61,095	180	In Compliance				
WESTSIDE PREPARATORY CHARTER SCHOOL - CLASSROOM BASED								
Grade 7	54,000	61,095	180	In Compliance				
Grade 8	54,000	61,095	180	In Compliance				

### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS YEAR ENDED JUNE 30, 2023

#### **GENERAL FUND – GAAP BASIS**

	Budget			
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Revenues and other financial sources	\$ 522,081,909	<u>\$ 594,985,640</u>	<u>\$ 509,801,855</u>	\$ 465,080,914
Expenditures	474,474,814	471,319,839	418,788,076	378,983,759
Other uses and transfers out	53,775,000	52,028,019	51,150,894	64,163,160
Total outgo	528,249,814	523,347,858	469,938,970	443,146,919
Change in fund balance	(6,167,905)	71,637,782	39,862,885	21,933,995
Ending fund balance	<u>\$ 179,308,063</u>	<u>\$ 185,475,968</u>	<u>\$ 113,838,186</u>	\$ 73,975,301
Available reserves <sup>(1)</sup>	\$ 47,401,438	\$ 43,419,510	\$ 39,033,413	\$ 26,869,071
Designated for economic uncertainties	\$ 47,401,438	<u>\$ 43,419,510</u>	\$ 39,033,413	\$ 26,588,815
Unassigned fund balance	\$	\$	\$	\$ 280,266
Available reserves as a percentage of total outgo	9.0%	8.3%	8.3%	6.1%
Total long-term debt	\$ 767,522,393	\$ 782,455,204	\$ 602,327,400	\$ 776,885,460
Average daily attendance at P-2 Average daily attendance at P-2 Charters	20,356 2,051	19,789 2,004	18,777 1,959	N/A N/A

<sup>(1)</sup> Available reserves consist of all unassigned fund balances and all funds reserved for economic uncertainty contained within the General Fund.

The General Fund balance has increased by \$111,500,667 over the past two years. For a district this size, the State of California recommends available reserves of at least three percent of total General Fund expenditures, transfers out and other uses. The District has met this requirement for the last three years.

The District has incurred an operating surplus in each of the past three years, and anticipates incurring an operating deficit in 2023-24.

Total long-term liabilities have increased by \$5,569,744 over the past two years.

District and Charters average daily attendance have increased by 1,057 over the last two years. The increase is due to an increase in the attendance percentage returning closer to its historical amounts and additional transitional kindergarten students. An increase of 614 ADA is projected for 2023-24 compared to 2022-23, in anticipation of the attendance percentage returning to its historical amounts.

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Assistance Listing Number	PCA Number	Federal Expenditures
U.S. Department of Agriculture:			
Passed-Through California Department of Education (CDE):			
Child Nutrition Cluster:	10.555	12201	¢ 17.266.064
Child Nutrition: School Programs (NSL Sec 4)	10.555	13391	\$ 17,366,064
Child Nutrition: School Programs - Commodities Child Nutrition: Supply Chain Assistance	10.555 10.555	N/A 15655	1,676,344 823,615
Child Nutrition: Suppry Cham Assistance Child Nutrition: Summer Food Service Sponsor Admin	10.555	13035	278,719
Subtotal Child Nutrition Cluster	10.559	13000	20,144,742
Child Nutrition: Child Care Food Program (CCFP)	10.558	13393	2,422,841
Child Nutrition: Fresh Fruit and Vegetable Program	10.582	14968	742,333
State Pandemic Electronic Benefit Transfer (P-EBT)	10.562	14700	772,555
Administrative Costs Grant	10.649	15644	24,991
Total U.S. Department of Agriculture			23,334,907
U.S. Department of Education:			
Passed-Through CDE:			
Special Education Cluster (IDEA):			
IDEA Basic Local Assistance Entitlement, Part B, Section 611 Special Ed: IDEA Local Assistance, Part B, Sec 611, Private	84.027	13379	6,502,433
Schools ISPs	84.027	10115	12,903
Special Ed: IDEA Preschool Staff Development, Part B,			
Sec 619	84.173A	13431	1,580
IDEA Preschool Grants, Part B, Section 619 (Age 3-4-5)	84.173	13430	181,764
Special Ed: IDEA Mental Health Services, Part B, Sec 611	84.027A	14468	327,215
Subtotal Special Education Cluster (IDEA)			7,025,895
Adult Education:			
Adult Education Adult Secondary Education (Section 231)	84.002	13978	44,572
Adult Education Adult Basic Education & ESL (Section 231)	84.002A	14508	229,080
Subtotal Adult Education			273,652
Title III, Limited English Proficient (LEP) Student Program:			
Title III, LEP Student Program	84.365	15146	71,910
Title III, LEP Student Program	84.365	14346	1,058,116
Subtotal Title III, LEP Student Program			1,130,026
NCLB: Title II, Part A, Improving Teacher Quality Local Grants	84.367	14341	1,633,705
Early Intervention Grants	84.181	23761	55,632

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Assistance Listing Number	PCA Number	Federal Expenditures
Voc & Applied Tech Secondary II C, Sec 131 (Carl Perkins Act)	84.048	14894	13,636
Title IV, Part A, Student Support and Academic Enrichment			
Grant Program	84.424	15396	1,277,469
Title X McKinney-Vento Homeless Children Assistance Grants	84.196	14332	126,693
Title I, Improving Academic Achievement Program:			
ESSA: School Improving Grants	84.010	15438	1,167,571
Title I Basic Grants Low-Income and Neglected	84.010	14329	23,682,306
Subtotal Title I, Improving Academic Achievement Program			24,849,877
Indian Education Grants to Local Educational Agencies	84.060	10011	16,133
Education Stabilization Fund (ESF):			
COVID-19 Elementary and Secondary School			
Emergency Relief Fund (ESSER II)	84.425D	15547	5,478,896
COVID-19 Elementary and Secondary School Emergency Relief			
II Fund (Expanded Learning Opportunities (ELO) Grant: ESSER II)	84.425D	15618	600,625
COVID-19 Elementary and Secondary School Emergency Relief			
II Fund (Expanded Learning Opportunities (ELO) Grant: ESSER II)	84.425D	15621	1,721,124
COVID-19 Elementary and Secondary School Emergency Relief	04 43511	15550	20.000.000
II Fund (ESSER III) COVID 10 American Rescue Plan Elementary and Secondary School	84.425U	15559	29,969,880
COVID-19 American Rescue Plan–Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	10155	7 722 <u>202</u>
COVID-19 American Rescue Plan Elementary and Secondary School	04.4230	10133	7,733,283
Emergency Relief – Homeless Children and Youth (ARP-HCY)	84.425W	15564	152,568
COVID-19 American Rescue Plan Head Start and Early Head Start	04.42 <i>3</i> W	15504	152,508
Emergency Relief II Fund (Expanded Learning Opportunities (ELO)			
Grant: ESSER II)	84.425	N/A	71,453
COVID-19 Elementary and Secondary School Emergency Relief	04.425	$\mathbf{N}/\mathbf{A}$	/1,400
II Fund (Expanded Learning Opportunities (ELO) Grant: ESSER II)	84.425	N/A	1,198,804
If I and (Expanded Learning Opportunities (LEO) Grant. ESSER II)	04.425	11/17	· · · · · · · · · · · · · · · · · · ·
Subtotal Education Stabilization Fund (ESF)			46,926,633
Total U.S. Department of Education			83,329,351
U.S. Department of Health and Human Services:			
Passed-Through California Department of Health Services:			
Adult Education: Refugee Employment Social Services,			
Vocational ESL, and Employment Services (Section 231)	93.566	N/A	763,380
Child Care and Development Block Grant Cluster:			
Child Care Mandatory and Matching Funds of the Child			
Care and Development Fund	93.596	13609	99,903
See the accompanying notes to supplementary information.			66

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Assistance Listing Number	PCA Number	Federal Expenditures
Child Care and Development: ARP California State Preschool Program One-time Stipend Subtotal Child Care and Development Block Grant Cluster	93.575	15640	<u>204,000</u> 303,903
Head Start Cluster	93.600	10016	3,125,374
Passed-Through Sacramento County: Independent Living Program	93.674	N/A	49,999
Total U.S. Department of Health and Human Services			4,242,656
Total Expenditures of Federal Awards			\$ 110,906,914

### RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT (UNAUDITED ACTUALS) WITH AUDITED FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2023

### AUDITOR'S COMMENTS

	Bond Interest and Redemption <u>Fund</u>
Unaudited Actual Financial Statements ending Fund Balance June 30, 2023 Adjustment to reduce deferred revenue and to recognize bond premium revenue	\$ 19,538,665 <u>3,575,976</u>
Audited Ending Fund Balance, June 30, 2023	\$ 23,114,641

There were no audit adjustments proposed to any other funds of the District.

# SCHEDULE OF FIRST 5 REVENUES AND EXPENDITURES YEAR ENDED JUNE 30, 2023

Description	<u>First 5 Grant</u>
Revenues:	
First 5 Sacramento Funds	\$ 364,930
Transfers from the District General Fund	3,816
Total Revenues	368,746
Expenditures:	
Certificated personnel salaries	137,279
Classified personnel salaries	96,796
Employee benefits	89,231
Books and supplies	5,752
Services and other operating expenditures	7,761
Overhead charges	31,927
Total Expenditures	368,746
Excess of Expenditures over Revenues	\$

#### NOTES TO SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2023

#### 1. PURPOSE OF SCHEDULES

#### A. SCHEDULE OF AVERAGE DAILY ATTENDANCE

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### B. SCHEDULE OF CHARTER SCHOOLS

This schedule lists all charter schools chartered by the District and displays information for each charter school on whether or not it is included in the District's financial statements.

#### C. SCHEDULE OF INSTRUCTIONAL TIME

This schedule presents data as to whether the District complied with the provision of Article 8 (commencing with section 46200) of chapter 2 of part 26 of the Education Code by grade level.

#### D. SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### E. SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

The audit of the District for the year ended June 30, 2023, was conducted in accordance with Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), which requires disclosure of the financial activities of all federally funded programs. To comply with Uniform Guidance, the Schedule of Expenditures of Federal Awards was prepared by the District.

General – The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal award programs of the District. The District reporting entity is defined in Note 1 to the District's basic financial statements.

Basis of Accounting – The accompanying Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting, which is described in Note 1 to the District's basic financial statements. Negative amounts shown on the Schedule of Expenditures of Federal Awards represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Indirect Cost Rate – The District has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Subrecipients – The District did not provide federal awards to subrecipients during the year ended June 30, 2023.

### NOTES TO SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2023

# F. RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT (UNAUDITED ACTUALS) WITH AUDITED FINANCIAL STATEMENTS

This schedule provides the information necessary to reconcile the fund equity of all funds as reported on the unaudited actuals to the audited fund financial statements.

#### G. SCHEDULE OF FIRST 5 REVENUES AND EXPENDITURES

This schedule provides information about the First 5 Sacramento County Program.

**OTHER INDEPENDENT AUDITOR'S REPORTS** 



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Twin Rivers Unified School District McClellan, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Twin Rivers Unified School District (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 16, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gilbert CRAS

GILBERT CPAs Sacramento, California

January 16, 2024



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE FIRST 5 SACRAMENTO COUNTY PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Board of Trustees Twin Rivers Unified School District McClellan, California

#### **Report on Compliance for First 5 Sacramento County Program**

#### **Opinion on Compliance with Requirements for First 5 Sacramento County Program**

We have audited Twin River Unified School District's (the District) compliance with the types of compliance described in the Program Guidelines for the First 5 Sacramento County Program that could have a direct and material effect on the District's First 5 Sacramento County Program for the year ended June 30, 2023.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above for the year ended June 30, 2023.

#### Basis for Opinion on Compliance with Requirements for First 5 Sacramento County Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements of the Program Guidelines for the First 5 Sacramento County Program are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each applicable state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, regulations, and terms and conditions of its contracts and grants applicable to the First 5 of Sacramento County Program.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Program Guidelines of the First 5 Sacramento County Program (Program Guidelines) will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the First 5 Sacramento County Program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Program Guidelines, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Program Guidelines, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of the First 5 Sacramento County Program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of First 5 Sacramento County Program on will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of First 5 Sacramento County Program on will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of First 5 Sacramento County Program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal

control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the Program Guidelines requirements of the First 5 Sacramento County Program. Accordingly, this report is not suitable for any other purpose.

Gilbert CPAS

GILBERT CPAs Sacramento, California

January 16, 2024



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees Twin Rivers Unified School District McClellan, California

#### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the Twin Rivers Unified School District's (the District) compliance with the types of compliance requirements as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Gilbert CPAS

GILBERT CPAs Sacramento, California

January 16, 2024



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH APPLICABLE REQUIREMENTS IN ACCORDANCE WITH 2022-23 GUIDE FOR ANNUAL AUDITS OF K-12 LOCAL EDUCATION AGENCIES AND STATE COMPLIANCE REPORTING

Board of Trustees Twin Rivers Unified School District McClellan, California

#### **Report on Compliance with Applicable Requirements**

#### **Opinion on State Compliance**

We have audited Twin River Unified School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel identified in the schedule below for the year ended June 30, 2023.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above for the year ended June 30, 2023.

#### **Basis for Opinion on State Compliance**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements of 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Our responsibilities under those standards, and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each applicable state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's State programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of State Compliance as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtained an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, but not for the purpose of expressing an opinion on the effectiveness of the District's internal controls over compliance. Accordingly, we express no such opinion; and

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses over compliance that we identified during the audit.

In connection with the requirements referred to above, we selected and tested transactions and records to determine the District's compliance with the applicable programs identified below:

Compliance Requirements	Procedures Performed
LOCAL EDUCATION AGENCIES OTHER THAN CHARTER SCHOOLS	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	Yes
Continuation Education	Yes
Instructional Time	Yes
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Yes

Compliance Requirements	Procedures Performed
Classroom Teacher Salaries	Yes
Early Retirement Incentive	Not Applicable
GANN Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Not Applicable
Middle or Early College High Schools	Not Applicable
K-3 Grade Span Adjustment	Yes
Transportation Maintenance of Effort	Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable
Home to School Transportation Reimbursement	Yes
Independent Study Certification for ADA Loss Mitigation	Not Applicable

## SCHOOL DISTRICTS, COUNTY OFFICES OF EDUCATION, AND CHARTER SCHOOLS

California Clean Energy Jobs Act	Not Applicable
After/Before School Education and Safety Program	Yes
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study-Course Based	Not Applicable
Immunizations	Yes
Educator Effectiveness	Yes
Expanded Learning Opportunities Grant (ELO-G)	Yes
Career Technical Education Incentive Grant	Yes
Transitional Kindergarten	Yes

#### **CHARTER SCHOOLS**

Attendance	Yes
Mode of Instruction	Yes
Non-classroom-Based Instruction/Independent Study	Not Applicable
Determination of Funding for Non-classroom-Based Instruction	Not Applicable
Annual Instructional Minutes – Classroom Based	Yes
Charter School Facility Grant Program	Not Applicable

#### **Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting and which is described in the accompanying schedule of findings and questioned costs as item 2023-001. Our opinion on the types of compliance requirements referred to above is not modified with respect to this matter.

The District's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the 2022-23 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Accordingly, this report is not suitable for any other purpose.

Gilbert CPAS

GILBERT CPAs Sacramento, California

January 16, 2024

# FINDINGS AND RECOMMENDATIONS SECTION

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:	Unmodified
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified?	Yes X No Yes X None Reported
Noncompliance material to financial statements noted?	Yes X No
Federal Awards	
Internal control over major programs: Material weakness(es) identified? Significant deficiency(ies) identified?	Yes X No Yes X None Reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes <u>X</u> No
Identification of major programs	
CFDA Numbers	Name of Federal Program or Cluster
	Tume of i ederal i logiani or cluster
84.425D, 84.425, 84.425U, 84.425W 84.027, 84.173 93.600	COVID-19 Education Stabilization Fund Special Education Cluster Head Start Cluster
84.425D, 84.425, 84.425U, 84.425W 84.027, 84.173	COVID-19 Education Stabilization Fund Special Education Cluster
84.425D, 84.425, 84.425U, 84.425W 84.027, 84.173 93.600 Dollar threshold used to distinguish between	COVID-19 Education Stabilization Fund Special Education Cluster Head Start Cluster
84.425D, 84.425, 84.425U, 84.425W 84.027, 84.173 93.600 Dollar threshold used to distinguish between Type A and Type B programs:	COVID-19 Education Stabilization Fund Special Education Cluster Head Start Cluster \$3,000,000
<ul> <li>84.425D, 84.425, 84.425U, 84.425W</li> <li>84.027, 84.173</li> <li>93.600</li> <li>Dollar threshold used to distinguish between Type A and Type B programs:</li> <li>Auditee qualified as low-risk auditee?</li> </ul>	COVID-19 Education Stabilization Fund Special Education Cluster Head Start Cluster \$3,000,000
<ul> <li>84.425D, 84.425, 84.425U, 84.425W</li> <li>84.027, 84.173</li> <li>93.600</li> <li>Dollar threshold used to distinguish between Type A and Type B programs:</li> <li>Auditee qualified as low-risk auditee?</li> <li>State Awards</li> <li>Internal control over State programs: Material weakness(es) identified?</li> </ul>	COVID-19 Education Stabilization Fund Special Education Cluster Head Start Cluster \$3,000,000 <u>X</u> Yes <u>No</u>

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

#### FINANCIAL STATEMENT FINDINGS

There were no financial statement findings reported.

### STATE COMPLIANCE

2023-001 Classroom Teacher Salaries - CDDC #61000

#### Criteria:

Education Code Section 41372 (b)(3) – Each fiscal year a unified school district shall expend 55 percent of the District's current education expenses for payment of salaries of classroom teachers.

#### Condition:

The District did not expend 55 percent of the District's current education expenses for payment of salaries of classroom teachers. This is a repeat finding, as noted in the Status of Prior Year Findings and Recommendations.

#### Cause:

The District current teacher salaries and benefits expense of \$392,057,925 represents 46.76% of the District's current expense of education. This is a deficiency of \$32,305,573.

#### Effect:

The District was not in compliance with the requirements of Classroom Teacher Salaries.

#### **Questioned Cost:**

The District has obtained a waiver from the County Office of Education. There are no questioned costs with this finding.

#### Recommendation:

We recommend that the District ensure compliance with the compliance requirement in future years.

#### Corrective Action Plan/Management's Response:

Twin Rivers Unified School District has obtained a waiver with the County Office of Education within the required timeline, therefore no additional corrective action is needed. The waiver was granted as the District teacher salaries are in excess of at least three comparable school districts. The District will continue to work towards ensuring compliance with the compliance requirement in the future.

### FEDERAL COMPLIANCE

There were no federal compliance findings reported.

### STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2023

### STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

Recommendation	Current Status	District Explanation If Not Implemented
2022-001 Classroom Teacher Salaries – CDDC #61000	Not	Each year is a new
Condition:	implemented – See Finding	year. With the one-time COVID
The District did not expend 55 percent of the District's current education expenses for payment of salaries of classroom teachers.	2023-001.	funds, the 55% is not a reasonable requirement to achieve.

#### **Recommendation:**

We recommend that the District ensure compliance with the compliance requirement in future years.